

Guidance

NARM Handbook - DRAFT

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This document is published as a working draft. It is subject to development and amendment. It should not form the basis of any expectation or reliance.

This document is for Electricity Transmission, Gas Transmission, and Gas Distribution licensees and sets out the methodology and provides guidance for calculating relevant funding adjustments and penalties under the NARM Funding Adjustment and Penalty Mechanism.

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Contents

1. Purpose of this document.....	94
2. An Introduction to NARM	94
Background and history	94
What is NARM?	94
Single-year snapshot risk versus long-term risk measures	94
NARM Objectives	94
3. NARM Methodologies	94
Introduction	94
General Principles.....	94
NARM Improvements	94
4. RIIO-3 NARM Outputs and Funding.....	94
Baseline Network Risk Outputs (BNRO).....	95
BNRO segmentation to Risk Sub-Categories	95
Rebasing	95
Network Asset Risk Workbook (NARM Workbook).....	95
5. NARM Funding Adjustment and Penalty Mechanism – Overview	95
Introduction	95
Implementing the NARM Funding Adjustment and Penalty Mechanism.....	96
Delivery Assessment	96
Justification Assessment	21
Incentive Value Calculation	22
6. Clearly Identifiable Mid-Period review.....	24
Purpose	24
Application	24
7. Regulatory Reporting.....	26
Annual reporting	26
End of period reporting (the NARM Closeout Report).....	26
8. NARM Funding Adjustment and Penalty Calculation Methodology.....	29
Section A: Purpose of this methodology	29
Section B: Application of this methodology	29
Section C: Baseline Unit Cost of Risk Benefit.....	30
Section D: Licensee’s Reported Delivery	30
Section E: The Authority’s Delivery Assessment.....	31
Section F: Final Funding Calculation	33
Section G: Interaction with Other Funding Mechanisms	35
Section H: NARM Excluded Price Control Deliverables.....	35
Section I: Application of a penalty for under-delivery.....	35
Section J: Input to the RIIO-3 Price Control Financial Model (PCFM).....	35

9. Guidance on the provision of justification for Over-Delivery and Under-Delivery**36**

Guidance for justification of Over-Delivery and Under-Delivery36

Crossover projects (ET only)38

10. Guidance on the treatment of Non-intervention Risk Changes 41

Faster or slower deterioration than forecast41

NARM Methodology changes41

Consequence of failure changes.....42

Data cleansing42

Regulatory reporting44

11. Guidance on qualifying criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery 45

Qualifying criteria for consideration as Clearly Identifiable Over-Delivery or Under-Delivery46

12. The Hybrid approach to assessing Clearly Identifiable Under-Delivery and Clearly Identifiable Over-Delivery 48

Purpose of the Hybrid approach.....48

Application of this methodology.....48

Approaches to funding adjustments49

The Baseline Unit Cost of Risk and the Unit Cost of Intervention per Project.....50

Application of the funding adjustments51

Reporting and Review52

Final Funding Calculation53

Send us your feedback 55**Appendices..... 57**

Index57

Appendix 1 NARM Glossary 58**Appendix 2 NARM Reference library 66****Appendix 3 Worked Examples: NARM Funding Adjustment and Penalty****Calculations 73**

Example 1: Justified Over-Delivery scenario73

Example 2: Unjustified Over-Delivery scenario77

Example 3: Justified Over-Delivery scenario81

Example 4: Unjustified Under-Delivery scenario85

Example 5: Assigning Risk Sub-Categories89

Appendix 4 NARM Methodology synopses 92

Electricity Transmission92

Gas Transmission93

Electricity Distribution.....96

Gas Distribution96

1. Purpose of this document

1.1 The purpose of this document is to:

1. Set out the Authority's¹ methodology for calculating relevant funding adjustments and penalties under the NARM Funding Adjustment and Penalty Mechanism² for Electricity Transmission, Gas Transmission, and Gas Distribution licensees.
2. Provide guidance to Electricity Transmission, Gas Transmission, and Gas Distribution licensees on the following:
 - a) the provision of justification for Over-Delivery and Under-Delivery;
 - b) the treatment of Non-Intervention Risk Changes; and
 - c) Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery.
3. Act as a starting point and reference source for anyone wishing to learn about the NARM. The intention is not to be fully comprehensive but to be an accessible starting point with signposts to relevant documents for anyone wishing to learn more.

1.2 This document forms part of Special Condition (SpC) 3.1: Baseline Network Risk Outputs of the RIIO-~~ET2ET3~~, RIIO-~~GT2GT3~~ and RIIO-~~GD2GD3~~ licences. SpC 3.1 sets out, among other things, the process for making changes to it. Text indicated in this document with an orange banner, containing the word 'Methodology', in the left margin 'NARM Handbook – METHODOLOGY' in the header is not considered guidance for the purposes of SpC 3.1.16(f).

1.3 Chapters 2 to 6 of this document provide an introduction to the NARM, RIIO-~~23~~ NARM Outputs and funding, an overview of the NARM Funding Adjustment and Penalty Mechanism, as well as an overview of the associated regulatory reporting requirements. Appendix 6 provides an overview of the licensees' NARM methodologies.

~~1.1—Please note, the Gas and Electricity Markets Authority (the Authority) is the energy regulator for Great Britain. Ofgem is the Office of the Authority. The terms~~

¹ Please note, the Gas and Electricity Markets Authority (the Authority) is the energy regulator for Great Britain. Ofgem is the Office of the Authority. The terms "Ofgem" and "the Authority", "we" and "us" may be used interchangeably in this document.

² Appendix 1: NARM Glossary features a full list of definitions.

~~“Ofgem” and “the Authority”, “we” and “us” may be used interchangeably in this document.~~

NARM Handbook - DRAFT

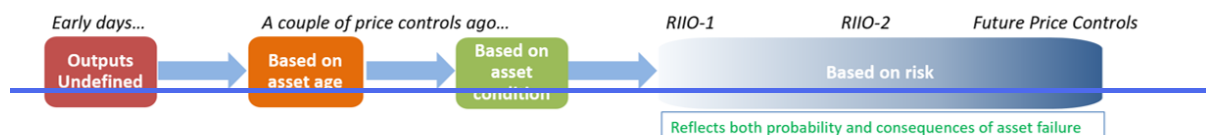
1.4 Chapters 7 to 10 of this document set out the detailed framework for applying the RIIO-3 NARM Funding Adjustment and Penalty Mechanism, including the Hybrid approach introduced for RIIO3. These chapters explain the calculation methodologies, reasonability tests, and treatment of different project types, as well as the processes for mid-period review and closeout.

2. An Introduction to NARM

Background and history

- 2.1 Network companies are required to provide safe, secure, reliable and efficient energy network services. Through their asset management activities such as replacement or refurbishment, network companies are required to ensure that the risk to consumers is maintained within reasonable bounds.
- 2.2 Over the past few price controls, we³ have worked with the industry through the development and implementation of a range of output measures in this area such as asset age, health and criticality indices and progressed to the monetised risk-based measures adopted in RIIO-1. In RIIO-1, the cost allowances were tied, where possible, to the delivery of part of the then Network Output Measures (NOMs), which reflected either the level of total network risk or the levels of risk reduction that network companies are required to achieve. The way asset risk is measured and incorporated into network companies' asset management decision-making was developed further through RIIO-1. Our RIIO-2 [and RIIO-3](#) arrangements build on the progress made in previous price controls.

Figure : Development of Network Asset Risk Metric Regulatory Framework



What is NARM?

- 2.3 During the course of RIIO-1, the network companies, in each of the four sectors, developed new NOMs methodologies. These new methodologies utilised condition data, collected through inspections and other asset management activities, as well as information on the likely consequence of asset failures to express the risk measure in monetised terms. Monetised Risk is generally determined through multiplication of the probability of asset failure by the monetised value of the consequences of the failure (e.g. the value of interruption to supply, or cost of damage to the environment, etc.).

³ References to the "Authority", "Ofgem", "we" and "our" are used interchangeably in this document. The Authority refers to GEMA, the Gas and Electricity Markets Authority. The Office of Gas and Electricity Markets (Ofgem) supports GEMA in its day to day work. Decisions are made by or on behalf of GEMA.

2.4 For RIIO-23, through the **Network Asset Risk Metric (NARM)**, we are building on the progress made in RIIO-1 and RIIO-2 and are using Monetised Risk as the primary measure for defining the outputs and setting allowances associated with asset management activities. We will apply a consistent approach across all four sectors⁴, using Monetised Risk, to define outputs for the relevant assets.

2.5 [In RIIO-3 we have evolved the framework introduced in RIIO-2. While RIIO-2 established the principle of linking funding adjustments to risk-based outputs, RIIO-3 strengthens this approach through a Hybrid Funding Mechanism for the Clearly Identifiable Delivery Elements that combines ex-ante certainty with in-period flexibility. This includes a mid-period review and reasonability tests.](#)

Single-year snapshot risk versus long-term risk measures

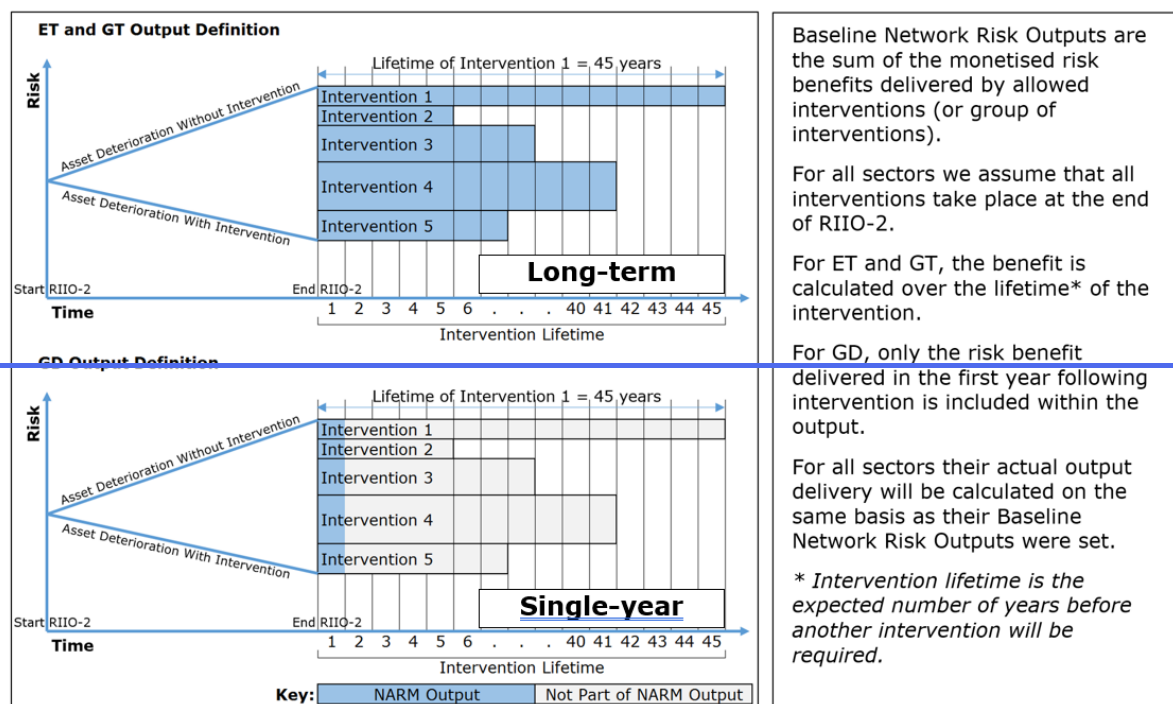
2.52.6 In RIIO-1, although the network companies were expected to take into account longer-term views of risks when making their investment decisions, monetised risk outputs were defined using a single-year ‘snapshot’ risk measure. In defining RIIO-23 outputs, the aim has been to define outputs using a longer-term risk measure. See Figure 2 below for an illustrative comparison between single-year snapshot and long-term risk measures.

1.2—[Figure 2, which is taken from our RIIO-2 Draft Determinations: NARM Annex⁵, illustrates the difference between a long-term risk measure \(ET and GT example\) and a single-year snapshot measure \(GD Example\).](#)

Figure : Comparison of long-term risk and single-year snapshot risk measures

⁴ Electricity Transmission (ET), Electricity Distribution (ED), Gas Transmission (GT) and Gas Distribution (GD). ED will be further considered in the development of RIIO-ED3, set to commence 1 April 2028.

⁵ [RIIO-2 Draft Determinations for Transmission, Gas Distribution and Electricity System Operator | Ofgem](#)



2.7 For RIIO-2, the electricity transmission and gas transmission companies have defined outputs defined using Long-Term Monetised Risk measures. However, We retained a single-year snapshot measure (similar to the RIIO-1 measure) for defining the Gas Distribution companies' outputs. Please refer to our RIIO-2 Draft Determination and Final Determinations⁴ for the reasoning behind these decisions.

2.62.8 For RIIO-3, the electricity transmission (except NGET), gas transmission and gas distribution companies have outputs defined using Long-Term Monetised Risk measures.

NARM Objectives

2.72.9 Prior to RIIO-1, NOMs were used primarily as a regulatory reporting tool to monitor the network companies' asset management outputs and performance. During the course of RIIO-1, each of the four sector's NOMs Methodology has been further developed to better facilitate the NOMs objectives listed in the licences.

2.82.10 NARM was developed to allow us to quantify the benefit, to consumers, of the network companies' asset management activities. In RIIO-23, this will be used as the output to hold the network companies accountable for their investment decisions. NARM is intended not only as a regulatory reporting and monitoring tool, but also as a decision-supporting tool for network companies' asset management investments, and as a way for the network companies to justify past and future investments to Ofgem.

2.92.11 The NARM Objectives are set out in SpC 9.2 of each network company's RIIO-23 licence. The network companies' NARM Methodologies should facilitate the achievement of the objectives. However, the NARM Methodologies may not be the only tool needed to achieve the NARM Objectives. The network companies should be continually striving to better achieve the NARM Objectives.

2.102.12 Part B of SpC 9.2 sets out eight NARM Objectives (a to h). These objectives are summarised as follows⁶:

- a) To allow Ofgem and other stakeholders to understand the links between the data that a network company collects and utilises and the asset management and investment decisions it makes. The NARM Methodology will therefore help provide assurance that any investment decisions are based on solid evidence and sound reasoning.
- b) To enable Ofgem to set outputs for the network company to deliver over a price control period and to ensure that what the network company actually delivers can be compared to the targets on a like-for-like basis.
- c) To enable the network company to estimate the Monetised Risk of its network assets both now and in the future.
- d) To enable the network company to estimate the Monetised Risk Benefit that would be delivered by different types of interventions on any given asset or group of assets. The objective is to be able to estimate both single-year snapshot risk benefit and long-term risk benefit.
- e) The estimated Monetised Risk Benefits should be suitable for use as inputs in Cost Benefit Analyses (CBA) in order to help network companies choose the best value for money investments, and to demonstrate to Ofgem, consumers, and other stakeholders that any investment plans have been optimised. This means that the Monetised Risk Benefits should be realistic with robust probability estimates and correctly valued consequences.
- f) To enable the identification and quantification of drivers of changes in Monetised Risk over time.
- g) To allow Monetised Risk comparisons to be made between different assets and different networks. In order for this objective to be achieved, the methodologies used for estimating Monetised Risk should be based as little as possible on subjectivity.

⁶ Please note that this summary is intended to provide the reader with an understanding of the NARM Objectives and their intent. They are not comprehensive and readers are referred to SpC 9.2 for the full list of the objectives.

- h) To enable the network company to report to Ofgem and other stakeholders in a way that can be easily understood and unambiguously interpreted.

3. NARM Methodologies

Introduction

- 3.1 All network companies are required under SpC 9.2 of their licences to have a NARM Methodology in place. The NARM Methodology must be approved by Ofgem.
- 3.2 Ofgem and network companies work closely together on the development and subsequent review of the NARM Methodologies to ensure that the methodologies align with how the companies should make investment decisions and that they comply with the relevant regulatory requirements.
- 3.3 ~~The NOMs methodologies that were in place at the end of RIIO-1 Authority and effective from 1 April 2015~~ The NARM Methodology approved by the ~~end of RIIO-1 Authority and effective from 1 April 2015~~ [end of RIIO-1 Authority and effective from 1 April 2015](#) is deemed to be the NARM Methodology in effect at the start of RIIO-2 Methodology until they are superseded. Licensees are required to keep their methodologies under review to ensure they facilitate the achievement of the NARM Objectives. Ofgem conducts a [public statutory](#) consultation before approving any revisions to a NARM Methodology.

General Principles

- 3.4 Due to the different nature of their network assets and the way the companies operate, each sector has individual NARM Methodologies as well as company-specific elements:
1. The Gas Distribution sector has a NARM Methodology that is largely common to the gas distribution networks (GDNs)⁷.
 2. In the electricity sector, the electricity transmission operators (ETOs) have a common NARM Methodology and company-specific Network Asset Risk Annexes (NARA)⁸. National Grid Electricity Transmission has its own NARA, and SP Transmission and Scottish Hydro Electric Transmission have developed a joint NARA. Both NARAs provide specific detail of the arrangements as they apply to the relevant licensees.
 3. For Gas Transmission, as there is only one network company in the sector (National ~~Grid~~ Gas Transmission ([NGGT](#))), commonality is not an issue.

⁷ <https://www.ofgem.gov.uk/publications/notice-intention-not-reject-modified-gas-distribution-network-output-measures-noms-methodology>

⁸ <https://www.ofgem.gov.uk/publications/decision-not-reject-modified-electricity-transmission-network-output-measures-noms-methodology-issue-18>

- 3.5 Regardless of the detailed approaches adopted, all of the NARM Methodologies apply the principle that risk of asset failure is a combination of the probability of asset failure and monetary valuations of the consequence of the asset failing.

In general terms:

$$\left[\begin{array}{c} \text{Risk of Asset} \\ \text{Failure} \end{array} \right] = \left[\begin{array}{c} \text{Probability of} \\ \text{Failure (PoF)} \end{array} \right] \times \left[\begin{array}{c} \text{Consequence of} \\ \text{Failure (CoF)} \end{array} \right]$$

- 3.6 In practice, it is usually not as simple as estimating single probability and consequence values related to a given asset, as it is usually necessary to build up the asset risk from a number of sub-components, failure modes, conditional probabilities, and different types of failure consequences.
- 3.7 ~~The ETOs and NGGT also have a particular focus on~~ For RIIO-3, all sectors will be required to use the Long-term Risk Benefit (LTRB). When an intervention takes place, the asset's monetised risk will be reduced in all years after the intervention up to the expected next replacement or refurbishment intervention. The LTRB is the sum of those risk reductions across a specified horizon. ~~We expect the GDNs to further develop, and progress towards using, LTRB.~~
- 3.8 When considering consequences of failure there are four broad categories that all the methodologies consider. The four consequence categories are:
1. System/network consequences – these are consequences that are a result of service disconnection following an asset failure. They include, for example, a valuation of the cost to consumers of being without electricity or gas supply for the period until supply can be restored, and as such are dependent on the numbers and type of customer that would be disconnected for a given asset. The methodologies also need to account for any mitigation measures, such as asset redundancy built into the system, or actions that the network company or third parties will take in the event of a loss of supply.
 2. Safety consequences – these are the direct consequences on the individuals expected to be in the vicinity of an asset when it fails. When estimating safety consequences, the methodologies must consider the number of individuals that might suffer injury or death in the event of an asset failure, and place values on these consequences. The failure mode is important in this regard as sudden catastrophic failures, such as a gas pipeline explosion, are likely to have much worse safety consequences than other more slowly developing failures.
 3. Environmental consequences – these are related to the impact on the natural environment of an asset failure, such as the leakage of oil from a failed transformer into a nearby watercourse, or the leakage of gas into the atmosphere from a failed gas valve.

4. Financial consequences – e.g. these are the direct costs incurred by the licensee as a result of the asset failure. These might include the cost of emergency replacement of a failed asset, or the cost associated with securing the system following an asset failure.

3.9 It is not always easy to value consequences, as many consequences do not have direct monetary impacts, or the monetary impacts do not cover the full scale of the losses experienced by all parties. An example of this is injury or death resulting from an asset failure. In such cases, as much as possible, the methodologies utilise commonly recognised valuations or industry standards, such as Government Green Book valuations, with full referencing to the valuation sources.

3.10 Risk Pounds (R£) is the unit used to denote Monetised Risk values.

3.11 Please see Appendix [65](#) for short synopses of the individual sector/company methodologies.

2.-RIIO-2 NARM Outputs and Funding

NARM Improvements

- 3.12 [As set out in Section 2 – An introduction to NARM, network companies should be continually striving to better achieve the NARM Objectives.](#)
- 3.13 [NARM is intended not only as a regulatory reporting and monitoring tool, but also as a decision-supporting tool for network companies’ asset management investments, and as a way for the network companies to justify past and future investments to Ofgem. As such, improving consistency, transparency, and comparability in asset management practices is of importance.](#)
- 3.14 [In our RIIO-3 Final Determinations⁹, we set out a number of improvements to the NARM Framework. These changes are reinforced through an amended SpC 9.2: The NARM Methodology, which sets clear timelines and obligations for delivering the required documents. This formal structure ensures accountability and timely progress, aligning all sectors with the expectations for the next price control and beyond.](#)
- 3.15 [One requirement which has been introduced in the licence condition is all ETOs to work together to develop their common methodology for the ET sector, which includes the alignment of company specific NARAs.](#)
- 3.16 [For the GD sector, there is also a requirement in the licence condition for GDNs to develop and maintain their existing common methodology. This is to ensure that GDNs continue to work together in developing and maintaining a methodology which is common to all other GDNs.](#)
- 3.17 [Another development is the requirement for each sector to produce an Engineering Guidance Document, and to work together with other sectors where assets are common. This document will establish a consistent approach for describing asset condition points, which are critical inputs into the NARM framework. Currently, variations in how asset conditions are reported can lead to inconsistencies and misalignment. By harmonising these practices, the guidance will improve the accuracy and comparability of condition data across all asset classes, strengthening transparency and supporting better decision-making.](#)
- 3.18 [In addition, network companies must now produce and submit Information Gathering Plans \(IGPs\). These plans will detail how data is collected, stored, and assured for quality, including inspection frequencies and data sources. This document is important because reliable and complete data is the foundation of effective asset management and regulatory oversight. The introduction of IGPs](#)

⁹ [RIIO-3 Final Determinations for the Electricity Transmission, Gas Distribution and Gas Transmission sectors | Ofgem](#)

will provide visibility into current practices and ensure that improvements are made in line with the new methodologies and guidance.

3.19 Collectively, we consider these changes address the challenges around inconsistency and comparability in the NARM framework. They will support more transparent reporting, fairer benchmarking, and stronger regulatory outcomes. By April 2031, the goal is for all network companies to have fully adopted common methodologies and for the data used in regulatory submissions to be demonstrably reliable, comparable, and aligned with best practices.

4. RIIO-3 NARM Outputs and Funding

Baseline Network Risk Outputs (BNRO)

3.124.1 The network companies' RIIO-23 business plans contained a range of proposed investments, some of which deliver Monetised Risk Benefits (mainly replacement and refurbishment of existing network assets), and others that do not deliver Monetised Risk Benefit (such as installation of new network assets, or investment in non-network assets, or network assets not covered by the NARM Methodology).

3.134.2 Ofgem used a range of techniques, including econometric and engineering assessments, in order to determine which investments should be funded during RIIO-23 (through baseline funding), which investments should be subject to uncertainty mechanisms (such as volume drivers), and which investments should be disallowed completely.

3.144.3 Following on from this assessment, the investments that were allowed were allocated to the relevant NARM Funding Category. There are three NARM Funding Categories: A1, A2, and A3 as follows:

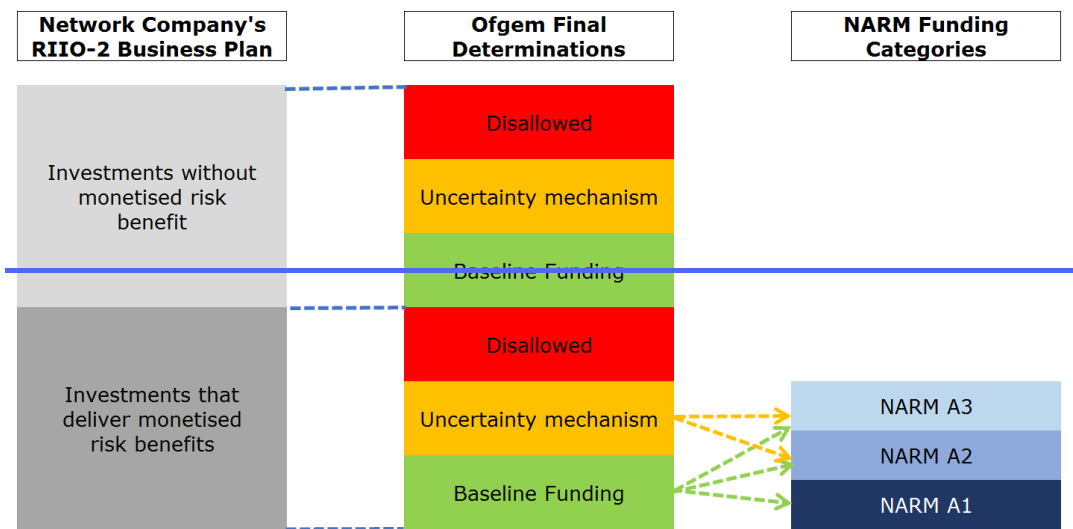
- a) A1 – NARM Funding Adjustment and Penalty Mechanism: this is work within the initial scope of the NARM Funding Adjustment and Penalty Mechanism and which contributes to a company's BNRO. Network companies have discretion to design their delivery programmes to efficiently deliver their BNRO (i.e. they can trade risk).
- b) A2 – Funding Under a Separate Mechanism: this is work delivering Network Risk Outputs that is not ~~currently~~ within the scope of the NARM Funding Adjustment and Penalty Mechanism (e.g. replacement or refurbishment work carried out and funded as part of a load related scheme). The Network Risk Outputs associated with this work do not contribute to the BNRO. ~~However, should~~Where the ~~case for funding~~works were originally meant to be delivered under ~~the original~~separate mechanism ~~fall, which falls away then~~, in the case of the works being delivered, the work should be considered as part of delivery of NARM Funding Category A1 for any Network Risk Outputs. Therefore, Network Risk Outputs from this work may contribute to a company's final Outturn Network Risk Outputs (ONRO).

Where the works were originally meant to be delivered under the NARM Funding Adjustment and Penalty Mechanism but were instead delivered under a separate mechanism these works would not be considered as part of delivery under NARM Funding Category A1 for any Network Risk Outputs. Therefore, Network Risk Outputs from this work will not contribute to a company's final Outturn Network Risk Outputs (ONRO).

- c) A3 – Ring-fenced Project/Activity: this is work that will deliver Network Risk Outputs but which is not within the scope of the NARM Funding Adjustment and Penalty Mechanism. The Network Risk Output associated with this work will not contribute to a company’s final ONRO.

2.1—3 below illustrates the relationship between a network company’s submitted RIIO-2 business plan, Ofgem’s RIIO-2 Final Determinations, and the NARM Funding Categories.

Figure 3 – NARM Funding Categories and relationship to RIIO-2 Business Plans and RIIO-2 Final Determinations



BNRO segmentation to Risk Sub-Categories

3.154.4 For the Electricity Transmission and Gas Transmission sectors, the NARM Funding Category A1 wasis further segmented into 7 and 315 Risk Sub-Categories respectively. The NARM Funding Adjustment and Penalty Mechanism will operate independently for each Risk Sub-Category. Network companies should, however, still optimise their overall network-wide delivery and while there will not be any automatic trading between Risk Sub-Categories, network companies may be able to justify over-delivery in one Risk Sub-Category by reference to under-delivery in another.

3.164.5 For Gas Distribution, there is no subdivision of BNRO and therefore only one Risk Sub-Category (at the network level). The terms Risk Category and Risk-Sub-Category can therefore be used interchangeably in a Gas Distribution context.

Rebasing

3.174.6 _____ Rebasing is the process of modifying the BNRO during RIIO-23 as a consequence of modification of the NARM Methodology. Rebasing is likely to be a necessary outcome of a NARM Methodology modification during a price control period in order to ensure that the company's delivered outputs remain comparable with their BNRO. This differs from adjustments to the BNRO that are made to reflect Non-Intervention Risk changes, but these are also important to ensure comparability between the ONRO and the BNRO for application of the NARM Funding Adjustment and Penalty Mechanism.

3.184.7 _____ The governing principle for rebasing is that following rebasing the BNRO should be 'as Equally Challenging' to deliver as the original BNRO. The approach that would be used in determining whether an outcome was 'Equally Challenging' would build on the rebasing carried out for RIIO-1 [and RIIO-2](#).

3.194.8 _____ The process and requirements for rebasing during RIIO-23 are set out in SpC 3.1 Part C: Rebasing of Baseline Network Risk Outputs.

Network Asset Risk Workbook (NARM Workbook)

3.204.9 _____ The purpose of the NARM Workbook is to set out the BNRO that the licensee is required to deliver by the end of RIIO-23. The NARM Workbook also gives a breakdown of the RIIO-23 Baseline Funding and Baseline Unit Cost of Risk Benefit (UCR_{BL}) for the associated BNRO at each Risk Sub-Category level. The more granular detail within the workbook is considered commercially sensitive and is therefore redacted and available only to Ofgem and to the relevant network company.

3.214.10 _____ The result of a rebasing exercise during RIIO-23 will be the revision of the NARM Workbook in accordance with Part C of SpC 3.1.

3.224.11 _____ Redacted versions of the NARM Workbooks will be published on Ofgem's website, with unredacted versions sent to the relevant network companies.

4.5. NARM Funding Adjustment and Penalty Mechanism – Overview

Introduction

4.15.1 The mechanism by which network companies will be held to account for their BNRO delivery during RIIO-23 is known as the NARM Funding Adjustment and Penalty Mechanism. Under this mechanism, financial adjustments and penalties are applied depending on the network company's delivery versus their BNRO and the extent to which they justify any over-delivery or under-delivery thereof.

5.2 [For RIIO-3, the NARM Funding Adjustment and Penalty Mechanism will not apply to NGET. Our reason for this is set out in our Final Determination¹⁰.](#)

4.25.3 The NARM Funding Adjustment and Penalty Calculation Methodology is set out in Chapter [8](#).

Implementing the NARM Funding Adjustment and Penalty Mechanism

4.35.4 ~~As illustrated in Figure 4 below,~~ The process for implementing the NARM Funding Adjustment and Penalty Mechanism at RIIO-23 closeout can be separated into three main stages. These stages do not necessarily need to be distinct from each other. It may be possible for there to be some overlap in terms of stage timings and activities. The three stages are:

1. Delivery Assessment
2. Justification Assessment
3. Incentive Value Calculation

4.45.5 The precise approaches that Ofgem will use to carry out its assessment under the NARM Funding Adjustment and Penalty Mechanism, ~~including the closeout methodology, which includes~~ licensees' submission requirements and timeframes for implementation, will be set out and consulted on ahead of RIIO-23 closeout. This will be informed by any further developments, learning, or issues that arise over the course of RIIO-23.

Delivery Assessment

4.55.6 This involves comparison of the licensee's ONRO against its BNRO. In order to be able to make a like-for-like comparison between the ONRO and BNRO, it will likely be necessary to 'normalise' the BNRO data to account for Non-Intervention

¹⁰ [RIIO-3 Final Determinations for the Electricity Transmission, Gas Distribution and Gas Transmission sectors | Ofgem](#)

Risk Changes, such as data cleansing, changes to the methodology, and slower or faster deterioration of assets. Risk changes resulting from revision of the NARM Methodology are addressed through a rebasing exercise (see Chapter 4) and therefore will not need to be addressed during the delivery assessment. Guidance on the application of Non-Intervention Risk Changes is provided in Chapter [10](#).

[4.65.7](#) The licensee will be required to submit data to enable the Delivery Assessment in a format to be specified and issued under Standard Condition B15 (Regulatory Instructions and Guidance) for electricity transmission and under Standard Condition A40 (Regulatory Instructions and Guidance) for gas transmission and gas distribution.

[4.75.8](#) The Delivery Assessment will result in [a](#) decision from Ofgem on the extent to which it considers the licensee has Over-Delivered or Under-Delivered, or whether it has delivered its baseline for each Risk Sub-Category.

Justification Assessment

[4.85.9](#) The purpose of the Deadband around the BNRO is to determine whether justification is required for an Over-Delivery or Under-Delivery. For an Over-Delivery or Under-Delivery within the Deadband, no justification is required and it will be treated as 100% justified. For an Over-Delivery or Under-Delivery outside the Deadband, the licensee will be required to provide justification for the full amount of any Over-Delivery or Under-Delivery.

[4.95.10](#) During this stage, Ofgem will consider the justification provided by the licensee for any Over-Delivery or Under-Delivery, along with the cost and other data that will be needed to calculate the value of any funding adjustments or penalties.

[4.105.11](#) Ofgem will take a view on the proportion of Over-Delivery or Under-Delivery that has been justified. If the licensee delivers within the Deadband for a particular Risk Sub-Category, then the delivery will be considered justified for these purposes. Guidance on justification requirements can be found in Chapter [8](#).

[4.115.12](#) The licensee ~~will~~[must](#) also identify the delivery elements (e.g. specific projects) that, in its view, can be considered as Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery. Ofgem's decision on any elements to be treated as Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery will determine the valuation approach for the purpose of the Incentive Valuation Calculation. The criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery are set out in Chapter [10](#).

Incentive Value Calculation

4.125.13 In calculating the value of the incentive under the NARM Funding Adjustment and Penalty Mechanism, Ofgem will:

4.135.14 Determine the licensee's final allowances to reflect the licensee's level of delivery relative to its BNRO as well as the associated cost of delivery. Ofgem will use two valuation approaches:

- a) Any delivery considered by Ofgem not to qualify as Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery will be assessed using a Unit Cost of Risk Benefit (UCR) approach. This assessment is carried out for each portion of delivery, i.e.,
 - Baseline (all cases)
 - Justified Under-Delivery (if relevant)
 - Unjustified Under-Delivery (if relevant)
 - Justified Over-Delivery (if relevant)
 - Unjustified Over-Delivery (has a value of zero)

The UCR for each delivery element is calculated by applying a Delivery Adjustment Factor (DAF) to the difference between the initial UCR (that was determined at RIIO-23 Final Determinations) and the licensee's outturn UCR. For RIIO-23 the DAF has been set to zero for all Risk Sub-Categories, ~~so~~. The result of this is that the UCR to be applied to actual delivery will be equal to the ~~initial~~baseline UCR set at RIIO-23 Final Determinations. Ofgem will gather ~~and review~~ evidence throughout RIIO-23 as part of the NARM RIGs reporting and Cost RIGs reporting to decide whether a DAF of zero is appropriate for future price controls.

- b) Any delivery considered to qualify as Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery will be subject to a bespoke assessment of the efficient cost based on consideration of the fundamental underlying project components. For an Under-Delivery element, the adjustment of BNRO (i.e. claw-back) will be valued equal to the assessed value of that specific element/project we made at RIIO-23 Final Determinations. This may also include addressing partial delivery of a specific element or project.

These assessments will result in a final allowance for each Risk Sub-Category, which is calculated as follows:

$$\left[\begin{array}{c} \textit{Final} \\ \textit{Allowance}^* \end{array} \right] = \left[\begin{array}{c} \textit{UCR} \times \textit{NRO} \\ \textit{(For each portion of delivery)} \end{array} \right] + \left[\begin{array}{c} \textit{Adjustment for Clearly Identifiable} \\ \textit{Over Delivery and Under Delivery} \end{array} \right]$$

* For a given Risk Sub-Category

4.145.15 Determine the value of any applicable penalty for Unjustified Under-Delivery. Any Unjustified Under-Delivery will be subject to a penalty. The penalty

will be equal to 2.5% of the clawed back allowance associated with the Unjustified Under-Delivery.

5.16 Both the funding adjustment and penalty will be applied in the next price control through the Price Control Financial Model (PCFM) ~~or its equivalent for RHO-3.~~

6. Clearly Identifiable Mid-Period review

6.1 For RIIO-3, there will be an in-period review point to allow for the assessment of complex and high-value projects that meet the Clearly Identifiable (CI) criteria. This reduces reliance on bespoke close out reviews and provides licensees with earlier clarity on delivery and funding adjustments, helping to manage uncertainty. The mid-period review will take place following the submission of Year 2 NARM Regulatory Reporting Packs (RRPs) in October 2028.

Purpose

6.2 The mid-period review provides an early, structured opportunity to assess delivery performance and address material changes before the end of the price control period. Its objectives are to:

- a) ensure transparency and accountability by reviewing projects that have been cancelled, delayed, or materially changed in scope, as well as new additions to the portfolio.
- b) reduce uncertainty for licensees by determining provisional allowances and issuing formal notifications to licensees ahead of closeout, rather than deferring all adjustments to the end of the period.
- c) maintain alignment with cost efficiency and ensuring that adjustments reflect actual delivery and scope changes.
- d) support robust decision-making through detailed submissions (EJP or Simplified EJP) for projects meeting cost thresholds, enabling accurate allowance setting and fair treatment at closeout.

Application

6.3 The review will use the Year 2 NARM RRP submission to assess delivery to date and identify projects/schemes/programmes of work requiring bespoke reviews. This includes:

- a) Baseline projects that have:
 - Been cancelled,
 - Experienced significant delays, or
 - Undergone a material change in scope (including those deemed to meet CI criteria).
- b) Non-baseline projects that have been added to the portfolio since the start of the period.

- 6.4 For each project/scheme/programme of work identified for a bespoke assessment, an Engineering Justification Paper (EJP) or a simplified EJP is required depending on its materiality.
- 6.5 Once submissions are received by the Authority, they will be reviewed to establish provisional allowances. These allowances will reflect the material changes in scope, delays, cancellations, or additions to the portfolio.
- 6.6 Following the review, the Authority will formally notify licensees of any provisional adjustments to their allowances by letter. This step ensures transparency and provides early clarity on potential changes.
- 6.7 All provisional allowances will be subject to final adjustment at closeout. This ensures that any remaining uncertainties are resolved and that allowances accurately reflect actual delivery and costs.
- 6.8 By combining structured in-period assessment with a simplified close out process, aims to reduce regulatory burden, improve predictability, and ensure funding adjustments remain closely tied to consumer value.

5.7. Regulatory Reporting

Annual reporting

5.47.1 As with other areas of the price control, each licensee is required to report annually on the NARM. This includes both data relating to the network company's delivery and supporting qualitative narrative. NARM annual reporting serves a number of purposes, including:

1. the collection of outturn and forecast data which Ofgem can use to take a view on the likely end of period outcome of the NARM Funding Adjustment and Penalty Mechanism. This means that each network company's annual reporting would include its best forecasts of data that will be provided as part of its NARM Closeout Report (see below);
2. helping to identify emerging issues that might need to be addressed ahead of the next price control period or at RIIO-23 closeout;
3. the collection of data and information to inform future development of the NARM Methodologies and NARM mechanisms in future price controls;
4. the collection of data that will be needed to facilitate the robust assessment of the network companies' [RIIO-3](#) business plans [for the next price control](#).

5.27.2 Annual reporting requirements for NARM are issued under the Regulatory Instructions and Guidance (RIGs) licence conditions and may include data templates, pro-forma narrative templates, and associated guidance documents.

End of period reporting (the NARM Closeout Report)

5.37.3 At the end of the [RIIO-23 price control](#) period, the network companies are required under Part D of SpC 3.1 to submit a report (the NARM Closeout Report) that sets out:

- a) their ONROs;
- b) the costs incurred in delivering their ONROs, as well as necessary breakdown of those costs in line with the RIGs;
- c) details of any Non-Intervention Risk Changes, including the associated impact on BNROs or ONROs;
- d) justification case for any portions of Over-Delivery or Under-Delivery against BNROs that they consider to be justified; and
- e) details of any Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery.

~~5.47.4~~ The data and information submitted in the NARM Closeout Report will be used by Ofgem to determine the value of incentive adjustments under the NARM Funding Adjustment and Penalty Mechanism.

~~2.2~~—For further details on the NARM Closeout Report requirements please refer to Chapters ~~8, 9, 10~~ and ~~10~~.



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7.5 11.

6.8. NARM Funding Adjustment and Penalty Calculation Methodology

Section A: Purpose of this methodology

~~6.18.1~~ The Authority will determine the value of adjustments to be made to licensees' allowed revenues in the next price control period (to commence on 1 April ~~2026~~[2031](#)) under the NARM Funding Adjustment and Penalty Mechanism in accordance with the assessment methodology set in Sections C-I below.

~~6.28.2~~ Please see ~~0~~for some illustrative worked examples of this methodology's application.

~~2.3—See also : the NARM Funding Adjustment and Penalty Calculation Model, which is an Excel based tool that seeks to provide an indication of the potential outcomes of the NARM Funding Adjustment and Penalty Mechanism for user input scenario data.~~

~~6.38.3~~ The relevant price base for all terms and calculations is ~~2018-19~~[2023-24](#) prices. For the avoidance of doubt, all expenditure terms including NXP_{BL} , NXP_{OR} , NXP_{OAD} , CIX_{OD} , and NXP_{FAC} , are required to be inclusive of Real Price Effects (RPE)¹¹.

Section B: Application of this methodology

~~6.48.4~~ This methodology applies independently to each Risk Sub-Category for Electricity¹² and Gas Transmission and at the network level for Gas Distribution.

~~6.58.5~~ For Electricity Transmission there are seven Risk Sub-Categories equivalent to the seven lead asset categories: Circuit Breaker, Overhead Line Conductor, Overhead Line Fittings, Overhead Line Tower (SPT and SHET only), Reactor, Transformer, Underground Cable. An Electricity Transmission project is allocated to a Risk Sub-Category according to the asset category delivering the highest risk benefit.

~~6.68.6~~ For Gas Transmission there are three Risk Sub-Categories: ~~Low, Medium, Cabs, Compressors, Compressor Overhauls, Mechanical – P&E + Civil, Mechanical – Valves, Mechanical – Pipeline, Electrical, St Fergus, Pipelines, Pipeline Defect Digs, GQMT, Metering, Safety, Cyber Control~~ and ~~High~~[Cyber](#). Interventions are

¹¹ RPEs are used to adjust company allowances to reflect changes in input prices experienced by companies over the price control period over and above CPI.

¹² RIIO-3, NGET is not subject to the core NARM Funding Adjustment and Penalty Mechanism please see our FDs decision

allocated to a Risk Sub-Category according to ~~the average Unit Cost of Risk Benefit they deliver. their delivery theme.~~

~~6.78.7~~ For Gas Distribution there is no subdivision of BNRO and therefore only one Risk Sub-Category (network level). The terms Risk Category and Risk Sub-Category can therefore be used interchangeably in a Gas Distribution context.

Section C: Baseline Unit Cost of Risk Benefit

~~6.88.8~~ The Baseline Unit Cost of Risk Benefit (~~UCR_{BL}~~UCR_{BL}) for each licensee is set out in the licensee's NARM Workbook.

~~6.98.9~~ UCR_{BL} is calculated in accordance with Formula 1

Formula 1

$$UCR_{BL} = \frac{NXP_{BL}}{NRO_{BL}}$$

where in respect of each Risk Sub-Category:

- NXP_{BL} is the total Baseline Allowed NARM Expenditure for a Risk Sub-Category for the RIIO-~~23~~ period as set out in the NARM Workbook for each licensee, and
- NRO_{BL} is the total Baseline Network Risk Output for a Risk Sub-Category as set out in Tab 1.1 (Baseline Network Risk Output) of the NARM Workbook.

Section D: Licensee's Reported Delivery

~~6.108.10~~ On or before 31 October ~~2026~~2032, the licensee is required by Part D of SpC 3.1 of the RIIO-ET2, RIIO-GT2 and RIIO-GD2 licences to provide to the Authority a report (the NARM Closeout Report), which includes the licensee's views of the value of the following terms for each Risk Sub-Category (units in parentheses):

- NRO_{OR} (R£m): the licensee's ONRO where these are relevant to the particular Risk Sub-Category.
- NXP_{OR}: the total NARM related costs incurred by the licensee in delivering its NRO_{OR} (in £m) for each Risk Sub-Category.
- NIR_{OR} (R£m): the total contribution of identified Non-Intervention Risk Changes on NRO_{OR} for each Risk Sub-Category. This figure could be positive or negative depending on the net impact of the Non-Intervention Risk Changes.
- CIO_{OR} (R£m): the Network Risk Outputs from delivery elements that, in the licensee's view, meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery, where these are relevant to the particular Risk Sub-Category. CIO_{OR} is positive in the case of Over-Delivery and negative in the case of Under-Delivery.

NARM Handbook - DRAFT - METHODOLOGY

The licensee is also advised to include the breakdown of these values by project/ programme of work, specifically the ONRO attributable to each project, its associated costs, and the contribution of identified Non-Intervention Risk Changes. Individual projects/ programmes of work that the licensee considers qualify for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery should be specifically indicated.

The licensee is also advised to include in the NARM Closeout Report their view of the value of the following term for each Risk Sub-Category (units in parentheses):

- e) CIX_{OR} (£m): any additionally incurred NARM related costs or unspent allowances associated with delivery elements that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery where these are relevant to the particular Risk Sub-Category.

6.118.11 In addition, in its NARM Close Out Report the licensee must provide justification cases for any portions of Over-Delivery or Under-Delivery against Baseline Network Risk Outputs that the licensee considers to be justified. This is addressed in further detail in Chapter 8.

Section E: The Authority's Delivery Assessment

6.128.12 Following review and assessment of the licensee's NARM Closeout Report, the Authority will determine values for the following terms (units in parentheses) for each Risk Sub-Category:

- a) NIR_{OD} (R£m): the determined total contribution of identified Non-Intervention Risk Changes on the NRO_{OR} , with respect to the relevant Risk Sub-Category.
- b) CIO_{OD} (R£m): the determined Network Risk Outputs from Over-Delivery or Under-Delivery elements that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery, with respect to the relevant Risk Sub-Category. The Over-Delivery or Under-Delivery elements within each Risk Sub-Category are grouped to produce an aggregate value for CIO_{OD} on a Risk Sub-Category basis. CIO_{OD} is positive in the case of aggregate Over-Delivery and negative in the case of an aggregate Under-Delivery.
- c) CIX_{OD} (£m): the determined additional incurred costs or unspent allowances associated with each Over-Delivery or Under-Delivery element's Network Risk Output that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery, with respect to the relevant Risk Sub-Category. The Over-Delivery or Under-Delivery elements within each Risk Sub-Category are grouped to produce an aggregate value for CIX_{OD} on a Risk Sub-Category basis.

NARM Handbook - DRAFT - METHODOLOGY

- d) NRO_{BLAD} (R£m): the Baseline Network Risk Outputs adjusted for NIROD calculated in accordance with Formula 2:

Formula 2

$$NRO_{BLAD} = NRO_{BL} + NIR_{OD}$$

- e) UCR_{BLAD} is calculated in accordance with Formula 3:

Formula 3

$$UCR_{BLAD} = \frac{NXP_{BL}}{NRO_{BLAD}}$$

- f) NRO_{OAD} (R£m): the Outturn Network Risk Output (ONRO) adjusted CIO_{OD} , calculated in accordance with Formula 2 for each relevant Risk Sub-Category:

Formula 4

$$NRO_{OAD} = NRO_{OR} - CIO_{OD}$$

- g) Application of the justified¹³ proportion of any Under-Delivery or Over-Delivery (JUS (%)):
- In an Over-Delivery case (i.e. where $NRO_{OAD} > NRO_{BLAD}$), JUS is the proportion of Over-Delivery ($NRO_{OAD} - NRO_{BL}$) the Authority determines to be justified.
 - In an Under-Delivery case (i.e. where $NRO_{OAD} < NRO_{BLAD}$), JUS is the proportion of under-delivery ($NRO_{BL} - NRO_{OAD}$) the Authority determines to be justified.
 - If the Authority determines that the licensee's delivery is within the Deadband (i.e. $[NRO_{BLAD} * (100\% - DB)] < NRO_{OAD} < [NRO_{BLAD} * (100\% + DB)]$) then JUS = 100%. Where DB is the Deadband value and has the value for each sector given in Table 1 below.

Table 1— Deadbands for each sector

Sector	Deadband
ET	2%
GT	5%
GD	5%

¹³ Chapter 9 sets out further guidance on the information that the licensees must provide for an Under-Delivery or Over-Delivery to be considered justified.

For the avoidance of doubt, the Deadband will apply to the relevant Risk Sub-Category.

- h) If the Authority determines that the licensee's delivery is not within the Deadband, a justification percentage will be determined through an independent justification assessment for each project (or programme of work) within the Risk Sub-Category that has seen an Under-delivery of Over-Delivery.
- i) The JUS (%) for each project or programme of work will then be used to calculate the justified NRO for each project or programme of work within a Risk Sub-Category that has seen an Under-Delivery or Over-Delivery.
- j) The JUS (%) for a given Risk Sub-Category will be calculated by dividing the total Justified NRO for each Risk Sub-Category by the total outturn NRO for the Risk-Sub Category.
- k) NXP_{OAD} (£m): the licensee's NARM related incurred costs (NXPOR) adjusted for CIXOD is calculated in accordance with Formula 5 for each relevant Risk Sub-Category:

Formula 5

$$NXP_{OAD} = NXP_{OR} - CIX_{OD}$$

- l) UCR_{OAD} (£m/R£m): the adjusted out-turn Unit Cost of Risk Benefit is calculated in accordance with Formula 6 for each relevant Risk Sub-Category:

Formula 6

$$UCR_{OAD} = \frac{NXP_{OAD}}{NRO_{OAD}}$$

Section F: Final Funding Calculation

6.138.13 Final Allowed Expenditure (NXP_{FAC}) will be calculated in aggregate in accordance with Formula 7:

Formula 7

$$NXP_{FAC} = \sum_{j=Sub\ Category} \left[\sum_{i=Delivery\ Element\ (DE)} \left[NRO_{FAC_{ij}} \times UCR_{FAC_{ij}} \right] + CIX_{FAC_{ij}} \right]$$

Where:

- a) NXP_{FAC} (R£m): the licensee's Final Allowed Expenditure, for a given delivery element (see Table 2 below) for a particular Risk Sub-Category j.
- b) NRO_{FAC} (R£m): the final Network Risk Output value, for a given delivery element (see Table 2 below), for a particular Risk Sub-Category j.
- c) UCR_{FAC} (£/R£): the final allowed Unit Cost of Risk, for a given delivery element

NARM Handbook - DRAFT - METHODOLOGY

- (see Table 4 below), for a particular Risk Sub-Category j.
- d) CIX_{FAC} (£m): the final additional incurred costs or unspent allowances associated with each Over-Delivery or Under-Delivery element's Network Risk Output that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery, for a given delivery element (see Table 4 below), for a particular Risk Sub-Category j.
- e) Where j: the Risk Sub-Category where j = 1 to 7 for Electricity Transmission, j=1 to 3 for Gas Transmission, and j=1 for Gas Distribution.
- f) Where i: the delivery element (DE).

Table 2: NRO_{FAC} and UCR_{FAC} formula for relevant delivery element

Delivery element (DE)	Value of Final Allowed Risk Output (NRO_{FAC}) for each delivery element (DE)	DAF Term	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE)
Baseline	$=NRO_{BLAD}$	DAF_{BL}	$= UCR_{BLAD} - (DAF_{BL} \times (UCR_{BLAD} - UCR_{OAD}))$
Justified Under-Delivery	$=\text{Minimum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$	DAF_{UJ}	$= UCR_{BLAD} - (DAF_{UJ} \times (UCR_{BLAD} - UCR_{OAD}))$
Unjustified Under-Delivery	$=\text{Minimum } [0, (100\% - JUS) \times (NRO_{OAD} - NRO_{BLAD})]$	DAF_{UU}	$= UCR_{BLAD} - (DAF_{UU} \times (UCR_{BLAD} - UCR_{OAD}))$
Justified Over-Delivery	$=\text{Maximum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$	DAF_{OJ}	$= UCR_{BLAD} - (DAF_{OJ} \times (UCR_{BLAD} - UCR_{OAD}))$
Unjustified Over-Delivery	$=0$	DAF_{OU}	$= UCR_{BLAD} - (DAF_{OU} \times (UCR_{BLAD} - UCR_{OAD}))$

6.148.14 The DAFs for each delivery element reference as part of the calculations within Table 4 are:

- The DAF for the Baseline (DAF_{BL})
- The DAF for Justified Under-Delivery, (DAF_{UJ})
- The DAF for Unjustified Under-Delivery, (DAF_{UU}),
- The DAF for Justified Over-Delivery (DAF_{OJ}), and
- The DAF for Unjustified Over-Delivery (DAF_{OU})

All have a value of 0% (zero) for RIIO-23 for all sectors. The effect of this is that for RIIO-23, $UCR_{FAC}=UCR_{BLAD}$ for all delivery elements.

6.158.15 The values of NRO_{FAC} and UCR_{FAC} will be calculated as per the formula for the relevant delivery element given in Table 2. The Final Allowed Expenditure is summed for each relevant delivery element and Risk Sub-Category to give the total Final Allowed Expenditure value (NXP_{FAC}).

6.168.16 As NRO_{BL} is constant and DAF_{BL} is zero for RIIO-2, the allowance associated with the baseline element of delivery will be constant. The Over-

NARM Handbook - DRAFT - METHODOLOGY

Delivery and Under-Delivery elements apply positive or negative adjustments to the Baseline Allowed NARM Expenditure.

Section G: Interaction with Other Funding Mechanisms

~~6.178.17~~ The items allocated to NARM Funding Category A2, as per the NARM Workbook, are funded under other mechanisms. Any Network Risk Outputs from these projects or activities, if funded under another mechanism, will not count towards the licensee's ONRO (NRO_{OR}), but will be reported under NARM.

~~6.188.18~~ Should an item (e.g. project or activity) listed as NARM Funding Category A2, as per the NARM Workbook, no longer be eligible for funding under the original mechanism then, in the event of them being delivered, the item should be considered as part delivery of NARM Funding Category A1 for any Network Risk Outputs. Therefore, Network Risk Outputs from these items may count towards the licensee's ONRO (NRO_{OR}). Should an item listed as NARM Funding Category A1 be delivered under another mechanism in the price control, then the item should be considered as delivering under the NARM Funding Category A2. Detailed evidence must be provided.

Section H: NARM Excluded Price Control Deliverables

~~6.198.19~~ The items allocated to NARM Funding Category A3 as per the NARM Workbook have been ring-fenced with separate Price Control Deliverables (PCDs) and funding. Any Network Risk Outputs from these projects or activities will not count towards the licensee's ONRO-, but will be reported under NARM.

Section I: Application of a penalty for under-delivery

~~6.208.20~~ A penalty (PEN) will be applied in the case of Unjustified Under-Delivery, including for any Clearly Identifiable Under-Delivery elements that are determined to be unjustified. The penalty value will be 2.5% of the NARM funding adjustment associated with Unjustified Under-Delivery, and will be calculated in accordance with Formula 8. The Unjustified Clearly Identifiable Under- Delivery element will also have 2.5% penalty applied. No penalty will be applied to other delivery elements.

Formula 8

$$PEN = 2.5\% \times (100\% - JUS) \times (NXP_{BL} - NXP_{FAC} + CIX_{OD})$$

Section J: Input to the RIIO-3 Price Control Financial Model (PCFM)

The licensee's RIIO-3 allowed revenue will be adjusted, through the RIIO-3 PCFM (or equivalent model), to appropriately reflect the Authority's determined values of NXP_{FAC} and PEN.

7.9. Guidance on the provision of justification for Over-Delivery and Under-Delivery

7.19.1 The following guidance provides further clarification on the justification for Over-Delivery and Under-Delivery against the BNRO (which is identical to the NRO_{BL} in [in](#) previous sections) for the Gas Distribution, Gas Transmission and Electricity Transmission sectors for the relevant part of the close-out report submission.

Guidance for justification of Over-Delivery and Under-Delivery

7.29.2 The overall extent of justification for Over-Delivery and Under-Delivery will depend on the size of the variation from the BNRO (i.e. the difference between the Outturn Network Risk Output (ONRO) delivered and the BNRO) and the complexity of the changes in the intervention plan that underpin the variation, including the Over-Delivery and Under-Delivery elements that make up the net impact. An Over-Delivery or Under-Delivery will be defined as material and therefore requiring justification when it is beyond the Deadband, as outlined in Chapter 78 (Section E) around the BNRO. Any Over-Delivery or Under-Delivery within the Deadband will be classed as non-material and therefore will not require justification.

7.39.3 For some, or all, of the Over-Delivery and Under-Delivery to be considered justified, the licensee is required to satisfactorily complete all of the following requirements as part of its NARM Closeout Report. Where Over-Delivery and Under-Delivery is the result of work undertaken by licensees which could not be foreseen as the result of changes to legal or regulatory obligations, justification will still be required but will be limited to items a) to c) specified below. The NARM Closeout Report must:

- a) on a project-by-project or programme-by-programme basis, or based on key Over-Delivery or Under-Delivery drivers, set out the proportion of the Over-Delivery or Under-Delivery that the licensee considers to be justified together with supporting rationale.
- b) provide a detailed explanation of why the factors driving Over-Delivery or Under-Delivery could not reasonably have been forecast as part of the price control setting process and factored into the licensee's final NARM Workbook. For example, new Health and Safety requirements, changes to the Electricity Safety, Quality and Continuity Regulations (ESQCR), faults or obsolescence of equipment, or constraints on the ability to carry out work which were outside the licensee's control.
- c) set out the steps that the licensee has taken to provide the Authority with early notice in writing (via post or email correspondence) of the potential Over-Delivery or Under-Delivery, including reference to relevant communications. Such information should be submitted as part of the licensee's annual RIGs

NARM Handbook - DRAFT - METHODOLOGY

submissions however, where it has not been possible to provide information in the RIGs or where additional context is required, separate notification letters may also be provided.

- d) clearly explain and tabulate the changes to the licensee's intervention plans from the assumptions supporting the expenditure allowances set out in Appendix 1 of SpC 3.1 and the NARM Workbook that have led to the Over-Delivery or Under-Delivery, including:
 - i. additional interventions that have been brought forward from ~~RIO-3~~[the next price control](#), deferred into ~~RIO-3~~[the next price control](#), or have otherwise led to a change in its intervention plans.
 - ii. explanation of any direct relationships between Over-Delivery or Under-Delivery in Risk Sub-Categories and Over-delivery or Under-Delivery in other Risk Sub-Categories.
 - iii. trading-off of interventions between schemes, programmes of work or types of intervention within Risk Sub-Categories.
 - iv. the changes in cost associated with the changes in interventions relative to those detailed in its NARM Workbook, and the net change in cost associated with the Over-Delivery or Under-Delivery.
- e) provide rationale for the high-level asset management decision(s) which led to Over-Delivery or Under-Delivery and an explanation of what other options were considered, including:
 - i. an overarching engineering justification.
 - ii. engineering justification papers for the most material changes in the plan at the scheme/project level, asset class or asset category level, or based on programmes of work, including evidence of an appropriate level of stakeholder engagement and views on the changes in Network Risk Outputs delivery.
 - iii. an explanation of mitigating actions taken for the potential Over-Delivery or Under-Delivery including justification for those actions.

[7.49.4](#) The engineering justification papers must include clear cross-references to the licensee's final NARM Workbook, and include cost-benefit analysis in accordance with the ~~RIIO-23~~ Business Plan and Investment Decision Pack guidance. The engineering justification papers should:

- a) include options for delivery both in line with the relevant components of both the BNRO and the ONRO delivered that relate to any Over-Delivery or Under-Delivery.
- b) include costs and benefits based on the lifetime of interventions and relevant benefits beyond those captured by the Network Risk Outputs.

NARM Handbook - DRAFT - METHODOLOGY

- c) explain why the ONRO delivered provides a better outcome for consumers than lower/higher levels of delivery, including delivery in line with the relevant components of the BNRO.
- d) explain why the work that led to the Over-Delivery or Under-Delivery could not reasonably have been deferred/carried out.
- e) include sensitivity analysis, where suitable, and test and demonstrate the sensitivity of results to the value of key assumptions. The CBAs should include clear referencing to the licensee's NARM Workbook (NARW).
- f) explain and provide relevant references to any interlinkages with the licensee's [RIIO-3 Business Plan](#) [in the next price control](#).
- g) provide an explanation of any key changes other than asset risk which may have driven the Over-Delivery or Under-Delivery such as faults or obsolescence of equipment, together with quantification of the impact of these factors on the Network Risk Output delivery.
- h) clearly articulate the impact of Over-Delivery or Under-Delivery on other areas of work, such as broader PCDs, Output Delivery Incentives, and licence obligations, where relevant.

Crossover projects (ET only)

[9.5 Crossover projects are defined as projects that transition from RIIO-ET2 to RIIO-ET3 and have been assessed by the Authority, following RIIO-ET2 NARM closeout, as justified for delivery in RIIO-ET3. These projects originate in RIIO-ET2 but, due to timing or delivery constraints, require completion in RIIO-ET3.¹⁴](#)

Process Overview

[9.6 The treatment of crossover projects is governed by the process set out in Special Condition 3.10 Non-load Re-opener of the RIIO-ET3 licence. The process comprises the following steps:](#)

- [a\) Licensee Identification at RIIO-ET2 Closeout:](#)
 - [i. As part of its RIIO-ET2 NARM Closeout Report submission, the licensee must identify any projects it considers to be RIIO-ET2/RIIO-ET3 crossover projects. When doing so, the licensee should apply the principles set out in Section 8 and:](#)

¹⁴ SpC3.10 non-load re-opener introduces the NARM crossover term and in Appendix 1 table 2

- ii. provide clear rationale for crossover status, including why the project could not be completed within RIIO-ET2 and why delivery in RIIO-ET3 remains necessary and efficient.
- iii. explain why circumstances necessitating delivery could not reasonably have been foreseen. This includes:
 - o Changes arising from new legal or regulatory obligations.
 - o Material changes in asset condition or criticality that were outside the licensee's control.
 - o External factors such as supply chain constraints or system access restrictions that could not have been anticipated.
- iv. provide early engagement evidence, showing that the Authority was notified promptly when the risk of non-delivery in RIIO-ET2 became apparent.
- v. include any supporting documentation (e.g., Engineering Justification Papers) that explains why alternative options, such as deferral or scope adjustment, were not viable.
- b) Authority assessment
 - vi. the Authority will review the licensee's submission and determine whether the identified projects are justified for delivery in RIIO-ET3.
 - vii. The assessment of these submissions will be conducted in accordance with the T2 NARM closeout methodology.
- c) Inclusion in the licence condition
 - viii. Where the Authority confirms in the RIIO-ET2 Closeout Report that a project should be delivered in RIIO-ET3, the project will be added to Appendix 1 table 2 of Special Condition 3.10 of the RIIO-ET3 licence.
 - ix. Appendix 1 table 2 will include forecast data for the project, which will be subject to update at the re-opener stage.
- d) Re-opener submission in RIIO-ET3
 - x. Licensees must submit a re-opener application during the first five working days of October 2028, in accordance with the RIIO-ET3 Non-Load Re-opener window.
 - xi. The submission must include:
 - o Confirmation of project scope and delivery status.
 - o Actual cost and risk data for the project, which will replace the forecast data included in Appendix 1 table 2.

- Any supporting justification required under the NARM Funding Adjustment and Penalty Mechanism.

e) Funding and Delivery

- xii. Following assessment of the re-opener submission, the Authority will determine the efficient level of funding required to complete the works.
- xiii. The project will then proceed under RIIO-ET3 non-load re-opener arrangements, with delivery monitored through NARM annual reporting requirements, as per section 6.

f) Interaction with NARM Mechanism

- xiv. Crossover projects that were originally confirmed for delivery in ET2 will not contribute to the licensee's RIIO-ET3 BNRO and will instead be as A3 - Ring-fenced Projects/Activities.
- xv. Any changes to project scope or timing must be reported through annual Regulatory Instructions and Guidance (RIGs) submissions.

8.10. Guidance on the treatment of Non-intervention Risk Changes

8.10.1 Non-Intervention Risk Changes are changes to the assessed risk of an asset or group of assets as a result of factors other than the categories of interventions and/or projects intended to be directly funded through Baseline Allowed NARM Expenditure. These include faster or slower deterioration, a change in the NARM methodology, consequence of failure changes, and data cleansing. It is necessary to normalise for the effect of Non-Intervention Risk Changes to compare the ONRO and the BNRO for the purpose of implementing the NARM Funding Adjustment and Penalty Mechanism.

8.210.2 The impact of Non-intervention risk changes will depend on whether an asset is included in the BNRO. Where an asset is included in the BNRO and its condition score has changed, it will be necessary to normalise the BNRO such that the post-normalised BNRO reflects the revised monetised risk benefit of the intervention. However, where an asset is excluded from the BNRO and a condition score and/or criticality has changed, it will not be necessary to normalise the BNRO but the ONRO must be based on the updated condition score and/or criticality of the asset to reflect the latest information. This helps to ensure licensees are prioritising appropriately between different assets.

8.310.3 The ~~following~~ guidance [in this chapter](#) is intended to provide a framework for the treatment of Non-Intervention Risk Changes in respect of the Gas Distribution, Gas Transmission and Electricity Transmission sectors.

8.410.4 For the avoidance of doubt, the guidance provided in this chapter relates to normalisations to the BNRO as a result of Non-Intervention Risk Changes and highlights that the ONRO must always be reported using the latest information on condition and criticality.

Faster or slower deterioration than forecast

8.510.5 Licensees will be held neutral for faster or slower deterioration than that forecast in the BNRO where the change has not been driven by the licensee's action.

NARM Methodology changes

8.610.6 Where [the](#) NARM Methodology changes (other than consequence of failure changes) have an impact on the licensee's performance relative to the BNRO, these will be addressed through rebasing as highlighted in paragraph 4.7. The treatment of consequence of failure changes should be grouped with other consequence of failure changes and will be addressed as Non-Intervention Risk Changes through normalisation of the BNRO.

Consequence of failure changes

8-710.7 Consequence of failure changes will be grouped into three categories:

1. Category 1: Network configuration parameters that are fixed for the purposes of setting out the Network Risk Outputs in the RIIO-23 period for the purpose of the NARM Funding Adjustment and Penalty Mechanism as set out in Appendix 5.

For these cases, no adjustments need to be applied. However, licensees are required to still account for changes in these parameters in their decision-making, for example by factoring them into the CBA used to inform the decisions. This should be done based on the position at the time the licensee makes decisions. As long as they have been appropriately taken into account in decision-making, they will be taken as part of a valid justification for Over-Delivery or Under-Delivery, and provided other justification criteria (as outlined in Chapter 8) are also met.

2. Category 2: Consequence of failure financial parameters that are variable and where normalisations will be made to ensure neutrality.

For example, there may be changes in financial parameters such as asset replacement costs or the cost of carbon. The impact of these changes should be estimated and normalisations to the Network Risk Output delivered will be made to keep the licensee neutral. Licensees are required to account for changes in its decision-making in order to provide justification at RIIO-2 closeout.

3. Category 3: Indirect interventions to reduce the consequence of failure.

These will be treated in the same way as a work substitution to allow some benefit to be retained by the licensee. This means that they will feed through to the NARM Funding Adjustment and Penalty Mechanism.

Data cleansing

8-810.8 Licensees will be held neutral for all properly-evidenced data cleansing that has been carried out. However, if data cleansing exceeds a 'guide level' (as outlined in paragraph 910.12) that the Authority would expect from a licensee that is managing its assets effectively, this may be subject to a case-by-case investigation and, if any element of data cleansing is found not to be appropriate then a licensee will not be held neutral for that proportion.

8-910.9 For the avoidance of doubt, any data cleansing will be determined as a change relative to the asset data used at the time of business plan preparation as per the licensee's asset management systems.

Guidance NARM Handbook - DRAFT - METHODOLOGY**Definition of data cleansing**

~~8.10~~**10.10** Data cleansing is defined as: “The activity of detecting and correcting either missing or inaccurate records where correction results in a change to the Asset Register volumes, condition, or criticality data.” This includes:

- a) changes in asset volumes due to a measurement, survey or transcription error, e.g. if previous surveys had given overhead line route length at 1.0 km but some volumes had been missed which results in a corrected route length of 1.1 km.
- b) changes in previously reported data due to an error or omission in a previously assessed condition score or other NARM input variable. For example, if an Electricity Transmission licensee had previously given a transformer a Dissolved Gas Analysis (DGA) score of 150, and, on review, the licensee found that the scoring did not consider a relevant piece of information that was available at the time and should have resulted in a DGA score of 200. Or, if scoring is corrected to enter a previously omitted key component of criticality, such as the number of customers affected by an outage for a particular asset.
- c) transcription errors, e.g. if a physical inspection document had a DGA score of 15 but this was entered into the asset management system used for reporting as a score of 51.
- d) removal of duplicate asset entries.

~~8.11~~**10.11** The definition of data cleansing does not include:

- a) updated asset data stemming from a new inspection or survey (as opposed to missing or inaccurate data).
- b) faster or slower deterioration of assets than previously assumed.
- c) installation of new assets or disposals of assets.
- d) any other change based on new information that was not available at the time the previous assessment was made.

‘Guide level’

~~8.12~~**10.12** For the specific purposes of data cleansing, ‘defined level’ referred to in paragraph 9.8 above will be taken to mean: “The position where the volume of data cleansing is less than an indicative 0.5% of the network company’s aggregate NARM Asset base in total volume terms at the start of the RIIO-~~23~~ period”. Where multiple fields are updated for a single asset as part of data cleansing, this will only count as one item for the percentage of assets have been cleansed. The figure is indicative and is intended as a guide due to the uncertain nature associated with any future data cleansing activities that may be required. Further engagement during the RIIO-~~23~~ period, specifically linked to licensees’ regulatory

Guidance NARM Handbook - DRAFT - METHODOLOGY

reporting, is expected on a sector-by-sector basis to determine the final position of the 'defined level' figure.

Regulatory reporting

~~8.13~~**10.13** For relevant Non-Intervention Risk Changes, where the Authority will apply adjustments as described in paragraph [910.2](#), licensees will be expected to report changes as part of their annual RIIO-~~23~~ RIGs reporting.

~~8.14~~**10.14** In providing its reporting, each licensee is required to provide details of:

- a) the Non-Intervention Risk Change;
- b) the reasons for the change;
- c) the estimated impact of the change on the Network Risk Output delivery; and
- d) any associated implications for other delivery.

~~8.15~~**10.15** For smaller (de minimis) changes (as defined in the RIGs), rather than the individual impact being reported, the details of the estimated aggregate impact is required to be provided.

9.11. Guidance on qualifying criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery

9.11.1 The NARM Funding Adjustment and Penalty Mechanism approach avoids the need for ex-post project-by-project assessment except in cases where delivery elements (projects/schemes/programmes) are clearly identifiable as driving an Over-Delivery or Under-Delivery.

9.11.2 Where projects/schemes/programmes of work are clearly identifiable as driving an Over-Delivery or Under-Delivery, these delivery elements will be normalised out of the delivered output and outturn costs and will be subject to an ex-post assessment as shown in paragraph 7.12. A separate adjustment for clearly identifiable elements, more reflective of the relevant outputs and costs, will be made in setting the Final Allowed Expenditure, as shown in paragraph 7.13.

9.11.3 The Final Allowed Expenditure (NXP_{FAC}) will be calculated using the adjusted output delivery (revised to add in Justified Over-Delivery and remove Under-Delivery) and the Unit Cost of Risk Benefit. Where justified, any clearly identifiable delivery elements of projects that have caused an Over-Delivery or Under-Delivery will then be added back in.

9.11.4 The qualifying criteria specified further below will be considered when determining the values for the terms in Table 3 below for the purpose of implementing the NARM Funding Adjustment and Penalty Mechanism.

Guidance NARM Handbook - DRAFT - METHODOLOGY**Table 3: Clearly Identifiable Over-Delivery and Under-Delivery terms**

Term	Description	Determined By
CIO _{OR}	the relevant Network Risk Outputs from delivery elements that, in the licensee's view, meet the specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery. CIO _{OR} is positive in the case of Over-Delivery and negative in the case of Under-Delivery.	Licensee
CIX _{OR}	the licensee's view of the additionally incurred costs or unspent allowances associated with delivery elements that meet the specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery.	Licensee
CIO _{OD}	the determined Network Risk Outputs from Over-Delivery or Under-Delivery elements that meet the specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery. CIO _{OD} is positive in the case of Over-Delivery and negative in the case of Under-Delivery.	Authority
CIX _{OD}	the determined efficient additionally incurred costs or unspent allowances associated with Over-Delivery or Under-Delivery element's Network Risk Output that meet the specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery.	Authority

Qualifying criteria for consideration as Clearly Identifiable Over-Delivery or Under-Delivery

Clearly Identifiable Over-Delivery

9.511.5 To qualify as Clearly Identifiable Over-Delivery, an Over-Delivery element must meet the following criteria:

1. Outputs and costs must both be quantifiable and separable from the overall delivery (e.g. a specific project);
2. The Over-Delivery element must not have been specified within the licensee's RIIO-23 Business Plan, or if specified, must have been specifically excluded from BNRO at Final Determinations as reflected in the NARM Workbook (NARW). The exception to this is a case where an Over-Delivery is achieved as

Guidance NARM Handbook - DRAFT - METHODOLOGY

a result of a reduction in the scope of a baseline project, in which case this criterion will be considered met.

3. The Over-Delivery element must not be specified in NARM Funding Category A3; and
4. The Over-Delivery element must have an outturn UCR greater than 105% of the baseline UCR, or less than 95% of the baseline UCR value, for the given risk sub-category where applicable.

9.611.6 Where a delivery element meets the Clearly Identifiable Over-Delivery criteria, the Authority will undertake an ex-post efficiency assessment of the associated costs.

Clearly Identifiable Under-Delivery

9.711.7 In order to qualify as Clearly Identifiable Under-Delivery, an Under-Delivery element must meet the following criteria:

1. Outputs and costs must both be quantifiable and separable from the overall Under-Delivery (e.g. a specific project);
2. The Under-Delivery element must be included in the licensee's BNRO and individually specified in its NARM Workbook (NARW);
3. The Under-Delivery element must not be specified in NARM Funding Category A2 or A3; and
4. The Under-Delivery element must have an outturn UCR greater than 105% of the baseline UCR, or less than 95% of the baseline UCR value, for the given risk sub-category where applicable.

9.811.8 For the avoidance of doubt, this may include partial delivery of project.

11.9 Where a delivery element meets the Clearly Identifiable Under-Delivery criteria, the ~~licences~~ licensees funding will be adjusted in line with the allowances in RIIO-23 Final Determinations.

12. The Hybrid approach to assessing Clearly Identifiable Under-Delivery and Clearly Identifiable Over-Delivery

Purpose of the Hybrid approach

12.1 This section sets out the approach for assessing Clearly Identifiable over-delivery and under-delivery when normalised out of out of delivered outputs and outturn costs. It defines how these elements will be assessed in period and ex-post, and how funding adjustments will be applied based on the categorisation of the project/scheme/programme.

12.2 In RIIO-2, projects/schemes/programmes of work which are identified as clearly identifiable as driving and Over-Delivery or Under-Delivery were subject to an ex-post assessment.

12.3 In RIIO-3, further options to build out this ex-post assessment have been explored. The NARM Handbook operates across three different sectors, means the one size fits all approach applied in RIIO-2 does not recognise the variety of work types delivered across the price period. By applying a funding adjustment which is more tailored to the nature of the work being delivered, the Hybrid Mechanism approach ensures they are cost-reflective and proportionate to the nature of the work.

Application of this methodology

12.4 This methodology applies independently to each Clearly Identifiable Delivery element.

12.5 Three categories of project/scheme/programmes of work types have been defined below:

1. Single Asset: A project/scheme/programme which involves the replacement or refurbishment of a single asset. An example of a Single Asset project/scheme/programme is the replacement of a 400kV transformer.
2. Multiple Asset: A project/scheme/programme of work which involves the replacement or refurbishment of multiple (two or more) assets of the same type. An example of a Multi Asset project/scheme/programme is the refurbishment of 20 district governors.
3. Whole Project: A project/scheme/programme of work which involves a mix of interventions across multiple assets of different types, within a defined scope. An example of a Whole Project project/scheme/programme is a whole substation rebuild.

12.6 This has led to different approaches for adjusting funding based on project type, ensuring assessments are reflective of the nature of the changes.

Guidance NARM Handbook - DRAFT - METHODOLOGY

- 12.7 By developing a tailored approach to funding adjustments where there have been Clearly Identifiable Under-Deliveries and Over-Deliveries ensures that funding adjustments are proportionate and reflective of the nature and scope of the work undertaken, and fairness and consistency in regulatory treatment.
- 12.8 The licensee must categorise the project/scheme/programme based on its original scope when the project/scheme/programme is subject to the clearly identifiable assessment, which is subject to Authority approval.
- 12.9 For projects focused on one asset type or several of the same type, work is relatively uniform. Delivery can be measured using clear metrics—such as the number of interventions completed or the amount of risk reduced. These metrics typically have established cost relationships, so funding adjustments can be calculated using simple formulas linked to these metrics.
- 12.10 By contrast, whole projects involving multiple asset types often have complex interdependencies and varied cost drivers, making formula-based adjustments less reliable and potentially unreasonable.
- 12.11 For these projects, where changes cannot be tied back to drivers like risk or volume, a broader evaluation is required. Funding adjustments will therefore be determined through a bespoke assessment at the Clearly Identifiable Mid Period Review or RIIO-3 close-out, using simplified or full Engineering Justification Papers (EJPs), depending on materiality.

Approaches to funding adjustments

- 12.12 Three approaches have been identified for the project types defined above:
- a) Risk-Based Adjustment : For Single Asset or Multiple Asset projects, the original allowed expenditure may be prorated based on the Baseline Network Risk Output and Outturn Network Risk Output, subject to a reasonability test. Example: If a transformer replacement was expected to reduce £100m of risk but delivered £80m, funding may be adjusted to 80% of the original allowance.
 - b) Volume-Based Adjustment: For Multiple Asset projects, the original allowed expenditure may be prorated based on Baseline Volumes and Outturn Volumes, subject to a reasonability test, see ‘The Reasonability Test’. Example: If 20 governor interventions were planned but only 16 delivered, funding may be adjusted to 80%.
 - c) Whole Project Assessment: For Whole Project types, funding adjustments may be determined through a bespoke review at the mid period price control or closeout. If the allowance is less than a predetermined threshold a simplified

EJP will be required; if forecast expenditure exceeds this threshold, a full EJP will be required¹⁵.

The Baseline Unit Cost of Risk and the Unit Cost of Intervention per Project

Unit Cost of Risk for Each Project

12.13 The Unit Cost of Risk for each project/scheme/programme of work ($UCRP_{BL}$) for each licensee can be calculated using the licensee's NARM Workbook.

12.14 $UCRP_{BL}$ is calculated in accordance with Formula 1:

Formula 1

$$UCRP_{BL} = \frac{NXP_{BL}}{NRO_{BL}}$$

where in respect of each project:

- a) NXP_{BL} is the total Baseline Allowed NARM Expenditure for a project/scheme/programme for the RIIO-3 period as set out in the NARM Workbook for each licensee, and
- b) NRO_{BL} is the total Baseline Network Risk Output for a project/scheme/programme as set out in (Baseline Network Risk Output) the NARM Workbook.

Unit Cost of Intervention for Each Project

12.15 The Baseline Unit Cost of Intervention for each project/scheme/programme of work (UCI_{BL}) for each licensee can be calculated using the licensee's NARM Workbook.

12.16 UCI_{BL} is calculated in accordance with Formula 2:

Formula 2

$$UCI_{BL} = \frac{NXP_{BL}}{VOL_{BL}}$$

where in respect of x each project:

¹⁵The thresholds and requirements for EJPs referenced in this document are subject to further consultation, in early 2026, informed by Year 4 data and stakeholder feedback. This same consultation will also determine the placeholders [£RX]% [X] and [£x] used for the reasonability test (percentage deviation and absolute monetary difference). Final values and requirements will be published in an updated version of this Handbook, see NARM section of the RIIO-3 Final Determinations (see paragraphs 4.24–4.68)

Guidance NARM Handbook - DRAFT - METHODOLOGY

- a) NXP_{BL} is the total Baseline Allowed NARM Expenditure for a project/scheme/programme for the RIIO-3 period as set out in the NARM Workbook for each licensee, and
- b) VOL_{BL} is the total Baseline Volumes for a project/scheme/programme as set out in (Baseline Network Risk Output) the NARM Workbook.

Application of the funding adjustments**Risk-Based Adjustments**

12.17 To calculate a risk-based adjustment for a given project/scheme/programme of work, the Network Risk Outputs from its Clearly Identifiable delivery elements will be multiplied by the Baseline Unit Cost of Risk for each project/scheme/programme, calculated in formula 1 of this section. This calculated adjustment will then be assessed through a reasonability test.

12.18 The allowance adjustment for a risk-based adjustment (NXP_{RADJ}) for a Clearly Identifiable delivery element is calculated in accordance with Formula 3:

Formula 3

$$NXP_{RADJ} = CIO_{OR} \times UCRP_{BL}$$

where in respect of each project/scheme/programme:

- a) CIO_{OR} is the Network Risk Outputs from Clearly Identifiable delivery elements. CIO_{OR} is positive in the case of Over-Delivery and negative in the case of Under-Delivery.

Volume-Based Adjustments

12.19 To calculate a volume-based adjustment for a given project/scheme/programme of work, the Volumes from its Clearly Identifiable delivery elements will be multiplied by the Baseline Unit Cost of Intervention for each project/scheme/programme calculated in formula 2 of this section. This calculated adjustment will then be assessed through a reasonability test.

12.20 The allowance adjustment for a volume-based adjustment ($NXPV_{ADJ}$) for a Clearly Identifiable delivery element is calculated in accordance with Formula 4:

Formula 4

$$NXPV_{ADJ} = UCI_{BL} \times CIV_{OR}$$

where in respect of each project/scheme/programme:

- a) CIV_{OR} is the licensee's volumes from the Clearly Identifiable delivery elements.

Whole Project Assessments

12.21 For Whole Projects, which require a bespoke assessment rather than formula-based adjustments, the reporting and review process is more comprehensive and evidence-driven.

12.22 The level of detail required by the licensee is set out in Chapter 9 - Guidance on the provision of justification for Over-Delivery and Under-Delivery.

12.23 This will require licensees to submit either a simplified Engineering Justification Paper (EJP) or a Full EJP, depending on the materiality of the forecast expenditure. Where the forecast expenditure is below the defined materiality threshold¹⁵, a simplified EJP will be sufficient. Where the forecast expenditure exceeds this threshold, a full EJP will be required.

The Reasonability Test

12.24 The reasonability test is a method to assess whether funding adjustment calculated via the Risk Based Adjustment in Formula 3 and Volume Based Adjustments in Formula 4 is consistent with the expectations of both the licensee and the Authority.

12.25 The licensee must perform the reasonability test using its reported data from its annual reporting to:

- a) Calculate a Risk Based Adjustment using Formula 3 and Volume Based Adjustments in Formula 4 for projects/schemes/programmes of work which meet the criteria are clearly identifiable as driving an Over-Delivery or Under-Delivery.
- b) Compare the calculated adjustments to the reported total NARM-related costs incurred by the licensee in delivering its Outturn Network Risk Output for the given project/scheme/programme of work which are reported in other areas of the price control.

12.26 If the adjusted baseline allowance is within $\pm[\text{£RX}]\%[\text{X}]$ of the total NARM-related costs incurred and the absolute difference between both values is less than $[\text{£x}]$, the result is considered reasonable, subject to Authority review.¹⁵

12.27 If the adjusted baseline allowance falls outside $\pm[\text{£RX}]\%[\text{X}]$ of the total NARM-related costs incurred and the absolute difference exceeds $[\text{£x}]$, the result is not considered reasonable and will be subject to further review.¹⁵

Reporting and Review

Single Asset and Multiple Asset projects/schemes/programmes of work

12.28 The licensee must report the results of the reasonability test to the Authority at the Clearly Identifiable Mid Period Review or in the closeout report.

Guidance NARM Handbook - DRAFT - METHODOLOGY

12.29 Where a project passes the reasonability test, it must be approved by the Authority at Clearly Identifiable Mid Period Review or in the RIIO-3 closeout report. The licensee must provide clear evidence and justification for the total NARM-related costs incurred in delivering the Outturn Network Risk Output as required by the closeout report.

12.30 Where a funding adjustment for a given project/scheme/programme of work passes the reasonability test and it is approved by the Authority, the funding adjustments will be applied at RIIO-3 closeout.

12.31 Where a funding adjustment for a given project/scheme/programme of work does not pass a reasonability test, or if it is not approved by the Authority, it will be subject to a bespoke review at RIIO-3 closeout.

Whole Projects

12.32 Licensees must report its delivery and any emerging issues around its delivery to the Authority through RIIO-3 as required by the NARM annual reporting.

12.33 For RIIO-3, the introduction of a Clearly Identifiable Whole Projects for review at the Clearly Identifiable Mid Period Review aims to reduce regulatory burden and give greater certainty to licensees for material changes in their delivery plans. Licensees may put forward Whole Projects for review at the Clearly Identifiable Mid Period Review. Otherwise, the project will be assessed during closeout.

12.34 If submitted under the Clearly Identifiable Mid Period Review, the Authority will review the EJP and supporting evidence to determine whether the scope changes are justified, and make an assessment on the provisional allowance adjustment. This review will consider whether the licensee has demonstrated that the changes were necessary and that the costs incurred represent good value for consumers. The Authority may request additional information or clarification where required.

12.35 If the Authority is satisfied that the evidence supports the licensee's position, a provisional funding adjustment may be calculated and may be applied at RIIO-3 close-out, based on the licensee's final delivery.

12.36 If the Authority is not satisfied that the evidence supports the licensee's position, an adjustment will not be applied.

12.37 The Authority will notify licensees of the outcome of any Clearly Identifiable Mid Period Reviews by letter.

Final Funding Calculation

12.38 The total funding adjustments for the Clearly Identifiable elements calculated using Formula 3 and Formula 4 of this section, along with the results of the Whole Project Assessments, will make up the CIX_{FAC} defined in Section 7 – Final Funding Calculation

Formula 7

$$CIX_{FAC} = \sum_{j=Sub\ Category} \left[\sum_{i=Delivery\ Element\ (DE)} NXP_{RADJ\ i,j} + NXP_{VADJ\ i,j} + NXP_{WPA\ i,j} \right]$$

Where:

- a) CIX_{FAC} (£m): the final additional incurred costs or unspent allowances associated with each Over-Delivery or Under-Delivery element's Network Risk Output that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery, for a given delivery element for a particular Risk Sub-Category j.
- b) NXP_{RADJ} (£m): the licensee's final risk-based adjustment for a given delivery element.
- c) NXP_{VADJ} (£m): the licensee's final volume-based adjustment for a given delivery element.
- d) NXP_{WPA} (£m): the licensee's final whole project assessment adjustment for a given delivery element.

Send us your feedback

We are keen to receive your feedback about this guidance. We would also like to get your answers to these questions:

- Do you have any comments about the quality of this guidance?
- Do you have any comments about its tone and content?
- Was it easy to read and understand? Or could it have been better written?
- Do you have any further comments?

2.4—Please send your feedback to stakeholders@ofgem.gov.uk

2.5—:

Guidance NARM Handbook - DRAFT

[...](#)

[Appendices](#)

[Index](#)

[Appendix 1](#) [page 52](#)

[Appendix 2](#) [page 60](#)

[Appendix 3](#) [page 66](#)

[Appendix 4](#) [page 83](#)

Guidance NARM Handbook - DRAFT

Appendix 1 NARM Glossary

A1.1 Please note that some of the terms defined in this Appendix may also be defined in the licence. In the event of any conflicting definitions, the relevant licence definition will take precedence.

Table 4—: NARM General Definitions

Term	Definition
The Authority	Has the meaning given in Standard Condition A1 (Definitions and interpretation).
Baseline Allowed NARM Expenditure	The allowed expenditure associated with the Baseline Network Risk Outputs as set out in Appendix 1 to Special Condition 3.1 (Baseline Network Risk Outputs).
Baseline Network Risk Output (BNRO)	The cumulative total, for a given Risk Sub-Category, of Network Risk Outputs for all items allocated to 'NARM Funding Category A1' in the licensee's Network Asset Risk Workbook.
Baseline Unit Cost of Risk Benefit (UCR_{BL})	The Unit Cost of Risk Benefit derived from Baseline Network Risk Output and associated Baseline Allowed NARM Expenditure values.
Business Plan (BP)	The plan that the licensee was invited to submit by paragraph 2-253.6 of the document titled 'RIIO-23 Sector Specific Methodology – Core document' document 'Decision – Overview', published by the Authority on 24 May 2019 18 July 2024.
Clearly Identifiable Over-Delivery	Projects/schemes/programmes of work that is individually driving Over-Delivery disproportionately more than other combined projects/schemes/programmes of work in the work plan, as determined by the criteria outlined in Section 10 11 of the NARM Handbook.
Clearly Identifiable Under-Delivery	Projects/schemes/programmes of work that is individually driving Under-Delivery disproportionately more than other combined projects/schemes/programmes of work in the work plan, as determined by the criteria outlined in Section 10 of the NARM Handbook.
Cost-Benefit Analysis	The process of assessing the costs, benefits and risks of alternative ways to meet objectives. The expected costs and benefits of an intervention are estimated and the trade-off between costs and benefits is considered
Deadband	Is the range around the Baseline Network Risk Output which the Authority will use to take a view on the proportion of Over-Delivery or Under-Delivery that has been justified. Delivery within the Deadband range is deemed to be justified whereas delivery outside of the Deadband range is not automatically deemed to be justified. The size of the Deadband for each sector is set out in Section E, Table 3.

Guidance NARM Handbook - DRAFT

Term	Definition
Delivery Adjustment Factor (DAF)	<p>A proportion of the difference between Baseline Unit Cost of Risk Benefit and Outturn Unit Cost of Risk Benefit that is applied in determining the Final Unit Cost of Risk Benefit.</p> <p>DAF can have a value of between 0% and 100%. For RII0-2,3, the DAF has a value of 0%, which means that the Unit Cost of Risk Benefit is fixed at the Final Determinations level.</p>
Electricity Transmission (ET)	<p>Electricity Transmission Owners (ETOs);</p> <ul style="list-style-type: none"> • National Grid Electricity Transmission Plc (NGET) • Scottish Hydro Electric Transmission Plc (SHET) • SP Transmission Ltd (SPT)
Electricity Distribution (ED)	<p>Distribution Network Operators (DNOs);</p> <ul style="list-style-type: none"> • Electricity North West Limited • Northern Powergrid: x2 DNOs • SP Energy Networks: x2 DNOs • SSE Power Distribution: x2 DNOs • UK Power Networks: x3 DNOs • Western Power Distribution: x4 DNOs
Equally Challenging	Means presenting equal or higher challenge to the licensee compared to the Baseline Network Risk Outputs, where challenge relates to the scope for a licensee to over-deliver by carrying out the same volume of interventions but selecting different assets for intervention from those assumed in the setting of the Baseline Network Risk Outputs, and the proportionate levels of over-delivery and under-delivery of Baseline Network Risk Outputs resulting from higher or lower level of intervention volumes.
Final Allowed Expenditure (NXP_{FAC})	Means the calculation term as defined in Table 73 of this document.
Final Unit Cost of Risk Benefit (UCR_{FAC})	Means the calculation term as defined in Table 73 of this document.
Gas Distribution (GD)	<p>Gas Distribution Networks (GDNs);</p> <ul style="list-style-type: none"> • Cadent Gas Ltd: x4 GDNs • Northern Gas Networks Ltd (NGN) • Scottish & Southern Gas Networks Plc (SGN): x2 GDNs • Wales and West Utilities Ltd (WWU)
Gas Transmission (GT)	Gas Transmission Owner;

Guidance NARM Handbook - DRAFT

Term	Definition
	<ul style="list-style-type: none"> National Grid Gas plc (NGGTNGT)
Justified Over-Delivery	Where a licensee provides evidence to support the delivery of a higher level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.
Justified Under-Delivery	Where a licensee provides evidence to support the delivery of a lower level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.
Long-term Monetised Risk	The Monetised Risk measured over a defined period of time greater than one year from a given start date and equal to the cumulative Single-Year Monetised Risk values over the defined period.
Monetised Risk (MR)	An estimation of asset risk as derived in accordance with the NARM Methodology as well as the similarly derived estimated risks associated with aggregated asset groupings, and disaggregated sub-components, as relevant.
Monetised Risk Benefit	<p>The risk benefit delivered or expected to be delivered by an asset intervention, which:</p> <ul style="list-style-type: none"> a) is the difference between without intervention and with intervention Monetised Risk; b) can be measured over one year or over a longer period of time; and c) includes both direct (i.e. on the asset itself) and indirect (i.e. on adjacent assets or on the wider system) risk benefit.
NARM Asset	An asset specified within the NARM Methodology and where its associated Monetised Risk can be estimated by applying the NARM Methodology.
NARM Asset Category	A group of assets with similar function and design as specified in the NARM Methodology.
NARM Closeout Report	The report each licensee is required to submit at the end of the RIIO-2 and RIIO-3 period under Part D of Special Condition 3.1 (Baseline Network Risk Outputs).
NARM Funding Adjustment and Penalty Mechanism	The mechanism for adjusting a network company's funding to reflect the Network Risk Outputs delivered during RIIO-2, and for applying penalties in certain delivery scenarios. This mechanism takes account of, among other things, the outturn level of Network Risk Output delivered in RIIO-2 relative to a company's Baseline Network Risk Outputs.
NARM Funding Category	<p>Broad categorisation used to indicate scope of NARM Funding Adjustment and Penalty Mechanism and interaction with other mechanisms.</p> <p>A1 – NARM Funding Adjustment and Penalty Mechanism</p> <p>A2 - Funding Under a Separate Mechanism</p>

Guidance NARM Handbook - DRAFT

Term	Definition
	A3 - Ring-fenced Project/Activity
	B - Non-NARM Assets
NARM Methodology/ NARM Methodologies	The methodology established in accordance with Special Condition 9.2 (Network Asset Risk Metric methodology).
	The NOMs Methodology in effect on 31 March 2021 is deemed to be the NARM Methodology in effect from 1 April 2021 until superseded.
NARM Objectives	The objectives set out in Part B of Special Condition 9.2 (Network Asset Risk Metric methodology).
Network Asset Risk Metric (NARM)	The Monetised Risk associated with a NARM Asset or the Monetised Risk Benefit associated with a NARM Asset intervention.
NARM Workbook NARW	The workbook containing the licensee's Baseline Network Risk Outputs issued by the Authority in accordance with Part F of Special Condition 3.1 (Baseline Network Risk Outputs).
Network Output Measures (NOMs)	RIIO-1 equivalent of Network Asset Risk Metric (NARM).
Network Risk Output	The risk benefit delivered or expected to be delivered by an Asset Intervention and is calculated as the difference between Monetised Risk values associated with the “without intervention scenario” and the “with intervention scenario”. This is measured over a period equal to the assumed intervention lifetime from the end of the Price Control Period, which can vary for asset category or specific assets and intervention types for Electricity Transmission and Gas Transmission. For Gas Distribution only the first year of risk benefit is measured following the intervention.
NOMs Incentive Methodology	The document entitled "Network Output Measures (NOMs) Incentive Methodology" published by the Authority on 6 December 2018, as amended in accordance with Part B of Special Condition 7.10 (Closeout of the RIIO-1 Network Outputs).
NOMs Methodology	For ET, the methodology approved under Special Condition 2L (Methodology for Network Output Measures) of the ETOs' Electricity Transmission licences as in force on 31 March 2021.
	For GT, the methodology approved under Special Condition 7D (Methodology for Network Output Measures) of NGGT's NGT's licence as in force on 31 March 2021.

Guidance NARM Handbook - DRAFT

Term	Definition
	For GD, the methodology approved under Special Condition 4G (Methodology for Network Output Measures) of the GDNs' Gas Transporter licences as in force on 31 March 2021.
NOMs Target	The required outputs related to relevant asset management work for each network company in RIIO-1.
Non-Intervention Risk Changes	Changes to the assessed risk of an asset or group of assets as a result of factors other than the categories of interventions and/or projects intended to be directly funded through Baseline Allowed NARM Expenditure as set out in section 9 of the NARM Handbook.
Outturn Network Risk Output (ONRO)	The Monetised Risk Benefit delivered during the Price Control Period through the licensee's Asset Interventions. Where an asset is excluded from the BNRO and a condition score and/or criticality has changed, the ONRO must be based on the updated condition score and/or criticality of the asset to reflect the latest information.
Outturn Unit Cost of Risk Benefit	A Unit Cost of Risk Benefit derived from a licensee's Outturn Network Risk Output (ONRO) and outturn associated cost values.
Over-Delivery (OD)	Delivery of a higher level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.
Price Control Financial Model (PCFM)	The financial model which derives the incremental changes to base revenue during the RIIO price control period. It does this by recalculating base revenues based on a limited number of updated variables.
Rebased Baseline Network Risk Output	A Baseline Network Risk Output that has been revised to give effect to a modified NARM Methodology as approved under paragraph 9.2.9 of Special Condition 9.2 (Network Asset Risk Metric methodology) pending the Authority's approval. If approved by the Authority, the Rebased Baseline Network Risk Output will supersede the Baseline Network Risk Output for the purposes of Special Condition 3.1 (Baseline Network Risk Output).
Rebasing	The process of modifying the Baseline Network Risk Output as set out in Part C of Special Condition 3.1 (Baseline Network Risk Outputs).
RIIO-2 Business Plan Data Template (BPDT)	The document of that name submitted by the licensee to the Authority on 9 th December 2019.
RIIO-3 Business Plan Data Template (BPDT)	The document of that name submitted by the licensee to the Authority on 12th December 2024.
RIIO-2 Final Determinations	The documents published by the Authority on 8 December 2020 setting out the Authority's decisions in relation to the Price Control Period.
RIIO-3 Final Determinations	The documents published by the Authority on 4 December 2025 setting out the Authority's decisions in relation to the Price Control Period.

Guidance NARM Handbook - DRAFT

Term	Definition
RIIO-3	The price control period that will commence on 1 April 2026 for Electricity Transmission, Gas Transmission and Gas Distribution licensees and on 1 April 2028 for Electricity Distribution licensees.
Risk Sub-Category	<p>A subdivision of Baseline Network Risk Output.</p> <ul style="list-style-type: none"> Electricity Transmission – 7 Risk Sub-Categories equivalent to the seven lead asset categories (Circuit Breaker, Overhead Line Conductor, Overhead Line Fittings, Overhead Line Tower, Reactor, Transformer, Underground Cable). An ETO project allocated to a Risk Sub-Category according to the asset category delivering the highest risk benefit. Gas Transmission – 315 Risk Sub-Categories (Low, Medium, Cabs, Compressors, Compressor Overhauls, Mechanical – P&E + Civil, Mechanical – Valves, Mechanical – Pipeline, Electrical, St Fergus, Pipelines, Pipeline Defect Digs, GQMT, Metering, Safety, Cyber Control and High Cyber). Interventions are allocated to Risk Sub-Category according to the average Unit Cost of Risk Benefit they deliver its delivery theme. Gas Distribution – no subdivision of BNRO. <p>The NARM Funding Adjustment and Penalty Mechanism operates independently for each Risk Sub-Category.</p>
Risk Pound (R£)	The unit used to denote Monetised Risk values. R£ is used to differentiate from financial monetary values.
Single-Year Monetised Risk	The Monetised Risk measured over a given one-year time period.
Under-Delivery	Delivery of a lower level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.
Unit Cost of Risk Benefit (UCR)	The average cost of delivering a single unit (one Risk Pound, R£1) of Monetised Risk Benefit for a given intervention in an asset or group of assets.
Unjustified Over-Delivery	Where a licensee is unable to provide reasonable evidence to support the delivery of a higher level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.
Unjustified Under-Delivery	Where a licensee is unable to provide reasonable evidence to support the delivery of a lower level of Network Risk Output than a Baseline Network Risk Output or other benchmark measure.

Guidance NARM Handbook - DRAFT

Table 57—: Chapter 7 Defined Calculation Terms

Defined Calculation Term	Definition
DB	Deadband percentages.
CIO _{OR}	The Network Risk Outputs from projects that in the licensee's view meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery projects, where these are relevant to the particular Risk Sub-Category. CIO _{OR} is positive in the case of Over-Delivery and negative in the case of Under-Delivery. (R£m)
CIO _{OD}	The determined Network Risk Outputs from projects that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery projects, with respect to the relevant Risk Sub-Category. The projects within each Risk Sub-Category are grouped to produce an aggregate value for CIO _{OD} on a Risk Sub-Category basis. CIO _{OD} is positive in the case of aggregate Over-Delivery and negative in the case of an aggregate Under-Delivery. (R£m)
CIX _{OR}	The licensee's view of the additionally incurred NARM related costs or unspent allowances associated with projects that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery projects where these are relevant to the particular Risk Sub-Category. CIX _{OR} is positive in the case of Over-Delivery and negative in the case of Under-Delivery (£m)
CIX _{OD}	The determined efficient additionally incurred costs or unspent allowances associated with each project's full risk output that meet specified criteria for, and the Authority deems should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery projects, with respect to the relevant Risk Sub-Category. The projects within each Risk Sub-Category are grouped to produce an aggregate value for CIX _{OD} on a Risk Sub-Category basis.
DAF _{BL}	The DAF for the Baseline
DAF _{UJ}	The DAF for Justified Under-Delivery
DAF _{UU}	The DAF for Unjustified Under-Delivery
DAF _{OJ}	The DAF for Justified Over-Delivery
DAF _{OU}	The DAF for Unjustified Over-Delivery
DE	delivery element
Risk Sub- Category j	The Risk Sub-Category where j = 1 to 7 for Electricity Transmission, j=1 to 3 for Gas Transmission, and j=1 for Gas Distribution.
NIR _{OR}	The total contribution of identified Non-Intervention Risk Changes on NROOR for each Risk Sub-Category. (R£m)

Guidance NARM Handbook - DRAFT

Defined Calculation Term	Definition
NIR_{OD}	The determined total contribution of identified Non-Intervention Risk Changes on the NRO_{OR} , with respect to the relevant Risk Sub-Category. (R£m)
NRO_{BL}	The total Baseline Network Risk Output for a Risk Sub-Category as set out in Tab 1.1 (Baseline Network Risk Output) of the NARM Workbook. (R£m)
NRO_{OR}	The licensee's Outturn Network Risk Output (ONRO) where these are relevant to the particular Risk Sub-Category. (R£m)
NRO_{OAD}	The Outturn Network Risk Output (ONRO) adjusted for NIR_{OD} and CIO_{OD} , calculated in accordance with Formula 2 for each relevant Risk Sub-Category. (R£m)
NRO_{BLAD}	The Adjusted Baseline Network Risk Output taking into account adjustments for Non-Intervention Risk Changes
NRO_{FAC}	The final Network Risk Output value, for a given delivery element (see Table 2) for a particular Risk Sub-Category x. (R£m)
NXP_{BL}	The total Baseline Allowed NARM Expenditure for a Risk Sub-Category for the RIIO-23 period as set out in Appendix 1 to Special Condition 3.1 of the RIIO-ET2ET3, RIIO-GT2GT3 and RIIO-GB2GD3 licences.
NXP_{FAC}	The Final Allowed Expenditure. The result of multiplying the final Network Risk Output value, for a given delivery element by the Final Unit Cost of Risk Benefit. (£m) This is then summed by delivery element and Risk Sub-Category to get the aggregated value.
NXP_{OR}	The total NARM related costs incurred by the licensee in delivering its NRO_{OR} (in £m) for each Risk Sub-Category.
NXP_{OAD}	The licensee's NARM related incurred costs (NXPOR) adjusted for $CIXOD$ is calculated in accordance with Formula 3 for each relevant Risk Sub-Category. (£m)
ONRO	The Monetised Risk Benefit delivered during the Price Control Period through the licensee's Asset Interventions
UCR_{BL}	The Baseline Unit Cost of Risk Benefit for each licensee as set out in the licensee's NARM Workbook. (£m/R£m)
UCR_{BLAD}	The adjusted Baseline Unit Cost of Risk Benefit for each licensee based on the Adjusted Baseline Risk Output.
UCR_{OAD}	The adjusted out-turn Unit Cost of Risk Benefit is calculated in accordance with Formula 4 for each relevant Risk Sub-Category. (£m/R£m)
UCR_{FAC}	The final allowed Unit Cost of Risk, for a given delivery element (see Table 2 below), for a particular Risk Sub-Category x. (£m/R£m)

Guidance NARM Handbook - DRAFT

Appendix 2 NARM Reference library

A2.1 Unless otherwise stated, the documents listed below ~~below~~ do not form part of the licence.

Table 6

Document	Version	Publication Date	Description	Publication URL
ET NOMs Methodology	Issue 18	7 August 2018	The latest approved version of the ET NOMs Methodology. Deemed to be approved NARM Methodology in effect from 1 st April 2021.	https://www.ofgem.gov.uk/publications-and-updates/decision-not-reject-modified-electricity-transmission-network-output-measures-noms-methodology-issue-18
GT NOMs Methodology	v2.0	19 June 2018	The latest approved version of the GT NOMs Methodology. Deemed to be approved NARM Methodology in effect from 1 st April 2021.	https://www.ofgem.gov.uk/publications-and-updates/notice-intention-not-reject-national-grid-gas-transmission-s-network-output-measures-noms-methodology
GD NOMs Methodology	v3.2	14 September 2017	The latest approved version of the GD NOMs Methodology. Deemed to be approved NARM Methodology in effect from 1 st April 2021.	https://www.ofgem.gov.uk/publications-and-updates/notice-intention-not-reject-modified-gas-distribution-network-output-measures-noms-methodology
RIIO-2 BPDT	-	20 September 2019	The data template used by ET, GT, and GD licensees to submit RIIO-2 Business Plan data related to NARM.	https://www.ofgem.gov.uk/publications-and-updates/riio-2-final-data-templates-and-associated-instructions-and-guidance
RIIO-2 Final Determination NARM Annex	Revised	3 February 2021	Ofgem's RIIO-2 Final Determinations in respect of NARM for ET, GT, and GD sectors.	https://www.ofgem.gov.uk/publications-and-updates/riio-2-final-determinations-transmission-and-gas-distribution-network-companies-and-electricity-system-operator
RIIO-2 Draft Determination NARM Annex	-	9 July 2020	Document setting out Ofgem's Draft Determinations relating to the NARM for the three Electricity Transmission	https://www.ofgem.gov.uk/publications-and-updates/riio-2-draft-determinations-transmission-gas-

Guidance NARM Handbook - DRAFT

Document	Version	Publication Date	Description	Publication URL
			Owners, for National Grid Gas Transmission, and for the eight Gas Distribution Networks.	distribution-and-electricity-system-operator
RIIO-2 Licences	-	3 February 2021	The revised version of the licences reflecting the licence conditions required to implement the RIIO-2 price control settlement for the transmission companies, gas distribution networks and the electricity system operator.	https://www.ofgem.gov.uk/publications-and-updates/decision-proposed-modifications-riio-2-transmission-gas-distribution-and-electricity-system-operator-licences
RIIO-2 framework	-	30 July 2018	Document detailing the approach to running the RIIO price controls.	https://www.ofgem.gov.uk/publications-and-updates/riio-2-framework-decision
RIIO-2 SSMD	-	24 May 2019	Document setting out the decision on the methodology to be applied for setting the RIIO-2 price controls for the gas distribution and gas and electricity transmission networks and the electricity system operator. A separate SSMD was published for ED.	https://www.ofgem.gov.uk/publications-and-updates/riio-2-sector-specific-methodology-decision
RIIO-1 licence consultation	-	30 October 2012	Document setting out our draft thinking as to how the licences of the transmission companies and GDs may be amended to implement the RIIO-T1 and GD1 price controls.	https://www.ofgem.gov.uk/publications-and-updates/riio-t1-and-gd1-draft-licence-conditions-%E2%80%93-second-informal-licence-drafting-consultation
RIIO-T1 FP for NGET and NGGT	-	17 December 2012	Document detailing the Final Proposals (final determinations) for the RIIO-T1 transmission price controls for National Grid Electricity Transmission (NGET) and National Grid Gas (NGGT) for RIIO-1	https://www.ofgem.gov.uk/publications-and-updates/riio-t1-final-proposals-national-grid-electricity-transmission-and-national-grid-gas-%E2%80%93-overview

Guidance NARM Handbook - DRAFT

Document	Version	Publication Date	Description	Publication URL
			from 1 April 2013 to 31 March 2021.	
RIIO-T1 FP for SHET and SPT	-	23 April 2012	Document detailing the Final Proposals (final determinations) for the RIIO-T1 transmission price controls for Scottish Hydro Electric Transmission (SHET) and SP Transmission (SPT) for RIIO-1 from 1 April 2013 to 31 March 2021.	https://www.ofgem.gov.uk/publications-and-updates/riio-t1-final-proposals-sp-transmission-ltd-and-scottish-hydro-electric-transmission-ltd
RIIO-GD1 FP	-	17 December 2012	Document detailing the Final Proposals (final determinations) for the RIIO-GD1 price controls for the GD companies for RIIO-1 from 1 April 2013 to 31 March 2021.	https://www.ofgem.gov.uk/publications-and-updates/riio-gd1-final-proposals-%E2%80%93-overview
RIIO-T1 IP for NGET and NGGT	-	27 July 2012	Document detailing the Draft Proposals (draft determinations) for the RIIO-T1 transmission price controls for National Grid Electricity Transmission (NGET) and National Grid Gas (NGGT) for RIIO-1 from 1 April 2013 to 31 March 2021.	https://www.ofgem.gov.uk/publications-and-updates/riio-t1-initial-proposals-national-grid-electricity-transmission-and-national-grid-gas-overview
RIIO-T1 IP for SHET and SPT	-	7 February 2012	Document detailing the Draft Proposals (draft determinations) for the RIIO-T1 transmission price controls for Scottish Hydro Electric Transmission (SHET) and SP Transmission (SPT) for RIIO-1 from 1 April 2013 to 31 March 2021.	https://www.ofgem.gov.uk/publications-and-updates/riio-t1-initial-proposals-sp-transmission-ltd-and-scottish-hydro-electric-transmission-ltd
RIIO-GD1 IP	-	27 July 2012	Document detailing the Draft Proposals (draft determinations) for the RIIO-GD1 price controls for the GD companies for	https://www.ofgem.gov.uk/publications-and-updates/riio-gd1-initial-proposals-%E2%80%93-overview

Guidance NARM Handbook - DRAFT

Document	Version	Publication Date	Description	Publication URL
			RIIO-1 from 1 April 2013 to 31 March 2021.	
RIIO-ED1 final determinations	-	28 November 2014	Document detailing the Final Proposals (final determinations) for the RIIO-ED1 price controls for the ED companies for RIIO-1 from 1 April 2015 to 31 March 2025.	https://www.ofgem.gov.uk/publications-and-updates/riio-ed1-final-determinations-slow-track-electricity-distribution-companies
RIIO-ED1 draft determinations	-	30 July 2014	Document detailing the Draft Proposals (draft determinations) for the RIIO-ED1 price controls for the ED companies for RIIO-1 from 1 April 2015 to 31 March 2025.	https://www.ofgem.gov.uk/publications-and-updates/riio-ed1-draft-determinations-consultation-slow-track-electricity-distribution-companies
NOMs Incentive Methodology	-	6 December 2018	Document setting out the common methodology for implementing the RIIO-1 incentive arrangements relating to NOMs for all the four network sectors.	https://www.ofgem.gov.uk/publications-and-updates/decision-network-output-measures-noms-incentive-methodology
ET NOMs Rebasing decision	-	3 December 2020	Decision for the ET sector which ensured both target data and the reported actual delivery data are derived on the same basis (i.e. according to the same methodology).	https://www.ofgem.gov.uk/publications-and-updates/decision-approve-rebased-network-replacement-outputs-and-modify-special-condition-2m-electricity-transmission-licences-held-onshore-electricity-transmission-network-operators
GT NOMs Rebasing decision	-	15 July 2020	Decision for the GT sector which ensured both target data and the reported actual delivery data are derived on the same basis	https://www.ofgem.gov.uk/publications-and-updates/decision-approve-rebased-network-replacement-outputs-and-modify-special-condition-

Guidance NARM Handbook - DRAFT

Document	Version	Publication Date	Description	Publication URL
			(i.e. according to the same methodology).	7e-gas-transporter-licence-held-national-grid-gas-plc
GD NOMs Rebasing decision	-	12 June 2019	Decision for the GD sector which ensured both target data and the reported actual delivery data are derived on the same basis (i.e. according to the same methodology).	https://www.ofgem.gov.uk/publications-and-updates/decision-approve-and-direct-rebased-network-outputs-gas-distribution-network-operators
ED NOMs Rebasing decision	-	5 May 2017	Decision for the ED sector which ensured both target data and the reported actual delivery data are derived on the same basis (i.e. according to the same methodology).	https://www.ofgem.gov.uk/publications-and-updates/network-asset-secondary-deliverables-rebasing-decision
ET1 RIGs	V6.2	18 April 2019	The annual reporting requirements for the ET sector including data templates, pro-forma narrative templates, and associated guidance documents.	https://www.ofgem.gov.uk/publications-and-updates/direction-modify-regulatory-instructions-and-guidance-rigs-riio-et1-version-62
GT1 RIGs	v6.2	7 May 2019	The annual reporting requirements for the GT sector including data templates, pro-forma narrative templates, and associated guidance documents.	https://www.ofgem.gov.uk/publications-and-updates/direction-modify-gas-transmission-regulatory-instructions-and-guidance-rigs-riio-t1
GD1 RIGs	v7.0	3 June 2020	The annual reporting requirements for the GD sector including data templates, pro-forma narrative templates, and associated guidance documents.	https://www.ofgem.gov.uk/publications-and-updates/direction-make-modifications-regulatory-instructions-and-guidance-rigs-riio-gd1-version-70
ED1 RIGs	v5.0	18 April 2019	The annual reporting requirements for the ED sector including data templates, pro-forma narrative templates, and associated guidance documents.	https://www.ofgem.gov.uk/publications-and-updates/direction-make-modifications-regulatory-instructions-and-guidance-rigs-riio-ed1-version-50

Guidance NARM Handbook - DRAFT

Document	Version	Publication Date	Description	Publication URL
RIIO-1 annual performance report	-	-	Annual report published separately for each sector which detail performance including output delivery and expenditure.	https://www.ofgem.gov.uk/regulating-energy-networks/current-network-price-controls-riio-1/riio-1-annual-performance-reports
RIIO Handbook		4 October 2010	Developed to give stakeholders a better understanding of how the RIIO model works in practice. The handbook is a living document, adapted over time to reflect learning and development as the regulatory framework is applied to price controls.	https://www.ofgem.gov.uk/publications-and-updates/handbook-implementing-riio-model

Appendix 1—NARM Funding Adjustment and Penalty Calculation Model

The NARM Funding Adjustment and Penalty Calculation Model is an Excel based tool which seeks to give an indication of the potential outcomes of the NARM Funding Adjustment and Penalty Mechanism for user input scenario data.

This model is for information only.

The model has been published on Ofgem's website alongside this document.

Appendix 3 Worked Examples: NARM Funding Adjustment and Penalty Calculations

A3.1 The following are worked examples to help illustrate some of the main aspects relevant to the implementation of the NARM Funding Adjustment and Penalty Mechanism methodology. The examples may not capture the full complexity and range of potential delivery scenarios. These worked examples do not form part of the NARM Funding Adjustment and Penalty Calculation Methodology.

Example 1: Justified Over-Delivery scenario

A3.2 In this scenario, the licensee has an Over-Delivery on Network Risk Outputs and under-spent compared to its Baseline Allowed NARM Expenditure. The Network Risk Outputs also have delivery elements which meet the specified criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery For simplicity of illustration, only the final parameter values determined by the Authority are given.

Project	Baseline Allowance (£m)	Baseline Risk Benefit (R£m)	Baseline UCR (£/R£)	Outturn Expenditure (£m)	Outturn Risk Benefit (R£m)	Outturn UCR (£/R£)	Clearly Identifiable*CI UD/OD
001	5.0	5.0	1.0	5.5	7.0	0.79	CIOD
002	6.0	10.0	0.60	6.1	10.5	0.58	
003	7.0	15.0	0.47	6.3	14.0	0.45	CIUD
004	6.0	10.0	0.60	5.0	10.0	0.50	
Total	24.0	40.0	0.60	22.90	41.50	0.55	

*Projects meet the clearly identifiable criteria

The following values were set at RIIO-2 Final Determinations.

Term	Description	Value
NXP _{BL}	the total Baseline Allowed NARM Expenditure for the RIIO-2 period	£24.0m
NRO _{BL}	the total Baseline Network Risk Output	R£40.0m
UCR _{BL}	Baseline Unit Cost of Risk	0.6 £/R£
$UCR_{BL} = NXP_{BL} / NRO_{BL}$		
DB	Deadband around Baseline Network Risk Output	±5%
<u>Deadband Output Range:</u>		
	$[NRO_{BL} * (1 - DB)] < NRO_{O\Delta D} < [NRO_{BL} * (1 + DB)]$	£38.0 - £42.0m
DAF	Delivery Adjustment Factor	0%
Set at 0% for every delivery element		
Penalty Rate	Penalty rate for Unjustified Under-Delivery	2.5%

The Authority's assessment of delivery and determination of final values. Both the Over-Delivery element for project 001 and the Under-Delivery element for

project 003 in the example are selected as clearly identifiable elements and go through a bespoke assessment.

A3.3 Following review of the licensee's *submission* and other relevant information, the Authority has determined the following values.

Term	Description	Value
NIR_{OD}	Contribution of Non-Intervention Risk Changes	0
CIO_{OD}	The Network Risk Outputs from delivery elements that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery	R£1.0m
CIX_{OD}	the determined efficient additionally incurred costs or unspent allowances associated with Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements	-£0.2m
NRO_{BLAD}	the Baseline Network Risk Outputs adjusted for NIR_{OD} $NRO_{BLAD} = NRO_{BL} + NIR_{OD}$	R£40.0m
NRO_{OAD}	the Outturn Network Risk Output (ONRO) adjusted for NIR_{OD} and CIO_{OD}	R£40.5m
	Delivery of R£40.5m equates to an <u>over-delivery</u> of R£0.5m ($NRO_{OAD} - NRO_{BLAD}$).	
JUS	The proportion of Justified Over-Delivery.	100%
	The licensee has delivered R£40.5m, which is inside of the Deadband range (R£38.0m to R£42.0m) and therefore is automatically deemed to be justified.	
NXP_{OAD}	the licensee's incurred costs (NXP_{OR}) adjusted for CIX_{OD} $NXP_{OAD} = NXP_{OR} - CIX_{OD}$	£23.10m
	where NXP_{OR} is the licensee's Outturn Network Risk Output (ONRO).	
UCR_{OAD}	the adjusted out-turn Unit Cost of Risk Benefit $UCR_{OAD} = NXP_{OAD} / NRO_{OAD} = £23.1m / R£40.5m$	0.57£/R£
UCR_{BLAD}	$UCR_{BLAD} = NRO_{BLAD} / NXP_{BL}$	0.60 £/R£

Final Allowed Expenditure calculation

A3.4 The Final Allowed Expenditure is calculated for each relevant delivery element in accordance with the formulae in the table below as follows:

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (R£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
Baseline	$= NRO_{BLAD}$ $= R£40.0m$	$= UCR_{BLAD} - DAF_{BL} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 \text{ £/R£}$	$= R40.0m \times 0.6 \text{ £/R£}$ $= £24m$
Justified Under-Delivery	Not relevant	Not relevant	Not relevant
Unjustified Under-Delivery	Not relevant	Not relevant	Not relevant
Justified Over-Delivery	$= \text{Maximum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$ $= 100\% \times R£0.5m$ $= R£0.5m$	$= UCR_{BLAD} - DAF_{OJ} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.5 - 0.57)$ $= 0.6 \text{ £/R£}$	$= R£0.5m \times 0.6 \text{ £/R£}$ $= £0.3m$
Unjustified Over-Delivery	$= 0$	$= UCR_{BLAD} - DAF_{OU} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.6 - 0.59)$ $= 0.6 \text{ £/R£}$	$= R£0.0m \times 0.6 \text{ £/R£}$ $= £0.0m$
Total	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$ $CIX_{FAC} = -0.10 \text{ in this example}$	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$ $CIX_{FAC} = -0.10 \text{ in this example}$	$= £24.0m + £0.3m - £0.10m$

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (R£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
(NXP_{FAC})			= £24.20m

A3.5 For the purposes of this example, the determined additionally incurred costs or unspent allowances associated with each project's full risk output that meet specified criteria for, and the Authority deemed should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements, were determined as being 50% justified.

A3.6 The licensee's Final Allowed Expenditure (NXP_{FAC}) in this example is £23.85m£24.40. As the licensee spent £22.90m in delivering its Network Risk Outputs, it has under-spent by £0.15m £1.30m. This £1.30m £0.15m will be subject to the TOTEX Incentive Mechanism (TIM).

Penalty calculation

A3.7 A penalty only applies in the case of Unjustified Under-Delivery and Clearly identifiable Unjustified Under-Delivery. In this example, the authority determined -£0.35m of the CI_{XOD} to be Clearly Identifiable Unjustified Under-Delivery, which is subject to a 2.5% penalty, resulting in a penalty of £0.00875m.

Example 2: Unjustified Over-Delivery scenario

A3.8 In this scenario, the licensee has an Over-Delivery on Network Risk Outputs and under-spent compared to its Baseline Allowed NARM Expenditure. The Network Risk Outputs also have delivery elements which meet the specified criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery For simplicity of illustration, only the final parameter values determined by the Authority are given.

Project	Baseline Allowance (£m)	Baseline Risk Benefit (R£m)	Baseline UCR (£/R£)	Outturn Expenditure (£m)	Outturn Risk Benefit (R£m)	Outturn UCR (£/R£)	Clearly Identifiable* CI UD/OD
	5.0	5.0	1.0	5.5	7.0	0.79	CIOD
002	6.0	10.0	0.60	6.1	10.5	0.58	
003	7.0	15.0	0.47	6.3	14.0	0.45	CIUD
004	6.0	10.0	0.60	5.0	10.0	0.50	
Total	24.0	40.0	0.60	22.90	41.50	0.55	

*Projects meet the clearly identifiable criteria

The following values were set at RIIO-2 Final Determinations.

Term	Description	Value
NXP _{BL}	the total Baseline Allowed NARM Expenditure for the RIIO-2 period	£24.0m
NRO _{BL}	the total Baseline Network Risk Output	R£40.0m
UCR _{BL}	Baseline Unit Cost of Risk	0.6 £/R£
$UCR_{BL} = NXP_{BL} / NRO_{BL}$		
DB	Deadband around Baseline Network Risk Output	±5%
<p><u>Deadband Output Range:</u></p> $[NRO_{BL} * (1 - DB)] < NRO_{OAD} < [NRO_{BL} * (1 + DB)]$		
		£38.0 - £42.0m
DAF	Delivery Adjustment Factor	0%
Set at 0% for every delivery element		
Penalty Rate	Penalty rate for Unjustified Under-Delivery	2.5%

The Authority's assessment of delivery and determination of final values. Only the Under-Delivery element for project 003 in the example are selected is clearly identifiable elements and goes through a bespoke assessment.

Following review of the licensee's submission and other relevant information, the Authority has determined the following values.

Term	Description	Value
NIR_{OD}	Contribution of Non-Intervention Risk Changes	0
CIO_{OD}	The Network Risk Outputs from delivery elements that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery	-R£1.0m
CIX_{OD}	the determined efficient additionally incurred costs or unspent allowances associated with Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements	-£0.7m
NRO_{BLAD}	the Baseline Network Risk Outputs adjusted for NIR_{OD} $NRO_{BLAD} = NRO_{BL} + NIR_{OD}$	R£40.0m
NRO_{OAD}	the Outturn Network Risk Output (ONRO) adjusted for NIR_{OD} and CIO_{OD}	R£42.5m
Delivery of R£40.2m equates to an <u>over-delivery</u> of R£2.5m ($NRO_{OAD} - NRO_{BLAD}$).		
JUS	The proportion of Justified Over-Delivery. The licensee has delivered R£42.5m, which is outside of the Deadband range (R£38.0m to R£42.0m) and therefore is not automatically deemed to be justified. These projects go through a justification assessment. For the purposes of this example, through this assessment each project determined to be 95% justified, which equals a weighted average of 95%.	95%
NXP_{OAD}	the licensee's incurred costs (NXP_{OR}) adjusted for CIX_{OD} $NXP_{OAD} = NXP_{OR} - CIX_{OD}$	£23.60m
where NXP_{OR} is the licensee's Outturn Network Risk Output (ONRO).		
UCR_{OAD}	the adjusted out-turn Unit Cost of Risk Benefit $UCR_{OAD} = NXP_{OAD} / NRO_{OAD} = £23.1m / R£40.5m$	0.56£/R£
UCR_{BLAD}	$UCR_{BLAD} = NRO_{BLAD} / NXP_{BL}$	0.60 £/R£

Final Allowed Expenditure calculation

- A3.9 The Final Allowed Expenditure is calculated for each relevant delivery element in accordance with the formulae in the table below as follows:

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (R£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
Baseline	$= NRO_{BLAD}$ $= R£40.0m$	$= UCR_{BLAD} - DAF_{BL} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 \text{ £/R£}$	$= R40.0m \times 0.6 \text{ £/R£}$ $= £24m$
Justified Under-Delivery	Not relevant	Not relevant	Not relevant
Unjustified Under-Delivery	Not relevant	Not relevant	Not relevant
Justified Over-Delivery	$= \text{Maximum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$ $= 95\% \times R£2.5m$ $= R£2.375m$	$= UCR_{BLAD} - DAF_{OJ} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.5 - 0.59)$ $= 0.6 \text{ £/R£}$	$= R£2.375m \times 0.6 \text{ £/R£}$ $= £1.43m$
Unjustified Over-Delivery	$= 0$	$= UCR_{BLAD} - DAF_{OU} \times (UCR_{BL} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.6 - 0.59)$ $= 0.6 \text{ £/R£}$	$= R£0.0m \times 0.6 \text{ £/R£}$ $= £0.0m$
Total	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$= £24.0m + £1.43m - £0.7m$
(NXP_{FAC})	$CIX_{OD} = -0.7$ in this example.	$CIX_{OD} = -0.7$ in this example.	$= £24.73m$

A3.10 For the purposes of this example, the determined additionally incurred costs or unspent allowances associated with each project's full risk output that meet specified criteria for, and the Authority deemed should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements, were determined as being 50% justified.

A3.11 The licensee's Final Allowed Expenditure (NXPFA) in this example is £25.08m. As the licensee spent £22.90m in delivering its Network Risk Outputs, it has under-spent by £2.18m. This £2.18m will be subject to the TOTEX Incentive Mechanism (TIM).

Penalty calculation

A3.12 A penalty only applies in the case of Unjustified Under-Delivery and Clearly identifiable Unjustified Under-Delivery. In this example, the authority determined -£0.35m of the CIXOD to be Clearly Identifiable Unjustified Under-Delivery, which is subject to a 2.5% penalty, resulting in a penalty of £0.00875m.

Example 3: Justified Over-Delivery scenario

A3.13 In this scenario, the licensee has an Over-Delivery on Network Risk Outputs and under-spent compared to its Baseline Allowed NARM Expenditure. The Network Risk Outputs also have delivery elements which meet the specified criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery For simplicity of illustration, only the final parameter values determined by the Authority are given.

Project	Baseline Allowance (£m)	Baseline Risk Benefit (R£m)	Baseline UCR (£/R£)	Outturn Expenditure (£m)	Outturn Risk Benefit (R£m)	Outturn UCR (£/R£)	Clearly Identifiable* CI UD/OD
001	5.0	5.0	1.0	5.5	7.0	0.79	CIOD
002	6.0	10.0	0.60	6.1	10.5	0.58	
003	7.0	15.0	0.47	6.3	14.0	0.45	CIUD
004	6.0	10.0	0.60	5.0	10.0	0.50	
005	New Project	New Project	New Project	1.0	1.6	0.63	
Total	24.0	40.0	0.60	23.90	43.10	0.55	

*Projects meet the clearly identifiable criteria

The following values were set at RIIO-2 Final Determinations.

Term	Description	Value
NXP_{BL}	the total Baseline Allowed NARM Expenditure for the RIIO-2 period	£24.0m
NRO_{BL}	the total Baseline Network Risk Output	£40.0m
$JUCR_{BL}$	Baseline Unit Cost of Risk $UCR_{BL} = NXP_{BL} / NRO_{BL}$	0.6 £/R£
DB	Deadband around Baseline Network Risk Output <u>Deadband Output Range:</u> $[NRO_{BL} * (1 - DB)] < NRO_{O\&D} < [NRO_{BL} * (1 + DB)]$	±5% £38.0 - £42.0m
DAF	Delivery Adjustment Factor Set at 0% for every delivery element	0%
Penalty Rate	Penalty rate for Unjustified Under-Delivery	2.5%

The Authority's assessment of delivery and determination of final values. Only the Over-Delivery element for project 001 in the example is selected as a clearly identifiable element and goes through a bespoke assessment.

A3.14 Following review of the licensee's submission and other relevant information, the Authority has determined the following values.

Term	Description	Value
NIR_{OD}	Contribution of Non-Intervention Risk Changes	0
CIO_{OD}	The Network Risk Outputs from delivery elements that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery	£2.0m

Term	Description	Value
CIX_{OD}	the determined efficient additionally incurred costs or unspent allowances associated with Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements	£0.5m
NRO_{BLAD}	the Baseline Network Risk Outputs adjusted for NIR_{OD} $NRO_{BLAD} = NRO_{BL} + NIR_{OD}$	£40.0m
NRO_{OAD}	the Outturn Network Risk Output (ONRO) adjusted for NIR_{OD} and CIO_{OD} Delivery of £41.1m equates to an <u>over-delivery</u> of £1.1m ($NRO_{OAD} - NRO_{BLAD}$).	£41.1m
JUS	The proportion of Justified Over-Delivery. The licensee has delivered £41.1m, which is inside of the Deadband range (£38.0m to £42.0m) and therefore is automatically deemed to be justified.	100%
NXP_{OAD}	the licensee's incurred costs (NXP_{OR}) adjusted for CIX_{OD} $NXP_{OAD} = NXP_{OR} - CIX_{OD}$ where NXP_{OR} is the licensee's Outturn Network Risk Output (ONRO).	£23.40m
UCR_{OAD}	the adjusted out-turn Unit Cost of Risk Benefit $UCR_{OAD} = NXP_{OAD} / NRO_{OAD} = £23.4m / £41.1m$	0.57£/R£
UCR_{BLAD}	$UCR_{BLAD} = NRO_{BLAD} / NXP_{BL}$	0.60 £/R£

Final Allowed Expenditure calculation

A3.15 The Final Allowed Expenditure is calculated for each relevant delivery element in accordance with the formulae in the table below as follows:

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
Baseline	$= NRO_{BLAD}$ $= \text{R£}40.0\text{m}$	$= UCR_{BLAD} - DAF_{BL} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 \text{ £/R£}$	$= \text{R}40.0\text{m} \times 0.6 \text{ £/R£}$ $= \text{£}24\text{m}$
Justified Under-Delivery	Not relevant	Not relevant	Not relevant
Unjustified Under-Delivery	Not relevant	Not relevant	Not relevant
Justified Over-Delivery	$= \text{Maximum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$ $= 100\% \times \text{R£}1.1\text{m}$ $= \text{R£}1.1\text{m}$	$= UCR_{BLAD} - DAF_{OJ} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.5 - 0.59)$ $= 0.6 \text{ £/R£}$	$= \text{R£}1.1\text{m} \times 0.6 \text{ £/R£}$ $= \text{£}0.66\text{m}$
Unjustified Over-Delivery	$= 0$	$= UCR_{BLAD} - DAF_{OU} \times (UCR_{BL} - UCR_{OAD})$ $= 0.6 - 0\% \times (0.6 - 0.57)$ $= 0.6 \text{ £/R£}$	$= \text{R£}0.0\text{m} \times 0.6 \text{ £/R£}$ $= \text{£}0.0\text{m}$
Total	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$= \text{£}24.0\text{m} + \text{£}0.66\text{m} + \text{£}0.25\text{m}$
(NXP_{FAC})	$CIX_{OD} = 0.25$ in this example.	$CIX_{OD} = 0.25$ in this example.	= £24.91m

A3.16 For the purposes of this example, the determined additionally incurred costs or unspent allowances associated with each project's full risk output that meet specified criteria for, and the Authority deemed should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements, were determined as being 50% justified

A3.17 The licensee's Final Allowed Expenditure (NXPFAC) in this example is £24.91m. As the licensee spent £23.90m in delivering its Network Risk Outputs, it has under-spent by £1.01m. This £1.01m will be subject to the TOTEX Incentive Mechanism (TIM).

Penalty calculation

A3.18 A penalty only applies in the case of Unjustified Under-Delivery and Clearly identifiable Unjustified Under-Delivery. In this example, Outputs were clearly identifiable over delivery, so there are no penalties.

Example 4: Unjustified Under-Delivery scenario

A3.19 In this scenario, the licensee has an Under-Delivery on Network Risk Outputs and under-spent compared to its Baseline Allowed NARM Expenditure. The Network Risk Outputs also have delivery elements which meet the specified criteria for Clearly Identifiable Over-Delivery and Clearly Identifiable Under-Delivery. For simplicity of illustration, only the final parameter values determined by the Authority are given.

Project	Baseline Allowance (£m)	Baseline Risk Benefit (R£m)	Baseline UCR (£/R£)	Outturn Expenditure (£m)	Outturn Risk Benefit (R£m)	Outturn UCR (£/R£)	Clearly Identifiable* CI UD/OD
001	5.0	5.0	1.00	2.5	4.0	0.63	
002	6.0	10.0	0.60	5.3	7.5	0.71	CIUD
003	7.0	15.0	0.47	6.3	11.0	0.57	
Total	18.0	30.0	0.60	14.1	22.50	0.63	

**Projects meet the clearly identifiable criteria*

The following values were set at RIIO-2 Final Determinations.

Term	Description	Value
NXP_{BL}	the total Baseline Allowed NARM Expenditure for the RIIO-2 period	£18m
NRO_{BL}	the total Baseline Network Risk Output	R£30.0m
UCR_{BL}	Baseline Unit Cost of Risk	0.60 £/R£
$UCR_{BL} = NXP_{BL} / NRO_{BL}$		
DB	Deadband around Baseline Network Risk Output	±5%

Term	Description	Value
	Deadband Output Range: $[NRO_{BL} * (1 - DB)] < NRO_{OAD} < [NRO_{BL} * (1 + DB)]$	£28.5m to £31.5m
DAF	Delivery Adjustment Factor Set at 0% for every delivery element	0%
Penalty Rate	Penalty rate for Unjustified Under-Delivery	2.5%

The Authority's assessment of delivery and determination of final values

A3.20 Following review of the licensee's submission and other relevant information, the Authority has determined the following values.

Term	Description	Value
NIR_{OD}	Contribution of Non-Intervention Risk Changes	0
CIO_{OD}	The Network Risk Outputs from delivery elements that meet specified criteria for Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery	-R£2.5m
CIX_{OD}	the determined efficient additionally incurred costs or unspent allowances associated with Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements	-£0.7m
NRO_{BLAD}	the Baseline Network Risk Outputs adjusted for NIR_{OD} $NRO_{BLAD} = NRO_{BL} + NIR_{OD}$	R£30.0m
NRO_{OAD}	the Outturn Network Risk Output (ONRO) adjusted for NIR_{OD} and CIO_{OD} Delivery of R£25.0m equates to an <u>under-delivery</u> of -R£5m ($NRO_{OAD} - NRO_{BLAD}$).	R£25.0m
JUS	The proportion of Justified Over-Delivery. The licensee has delivered R£25.0m, which is outside of the Deadband range (R£28.5m to R£31.5m) and therefore is deemed to be unjustified. These projects go through a justification assessment. For the	95%

Term	Description	Value
	purposes of this example, through this assessment each project determined to be 95% justified, which equals a weighted average of 95%.	
NXP_{OAD}	the licensee's incurred costs (NXP_{OR}) adjusted for CIX_{OD} $NXP_{OAD} = NXP_{OR} - CIX_{OD}$	£14.80m
	where NXP_{OR} is the licensee's Outturn Network Risk Output (ONRO).	
UCR_{OAD}	the adjusted out-turn Unit Cost of Risk Benefit $UCR_{OAD} = NXP_{OAD} / NRO_{OAD} = £14.8m / R£25.0m$	0.59£/R£
UCR_{BLAD}	$UCR_{BLAD} = NRO_{BLAD} / NXP_{BL}$	0.60 £/R£

Final Allowed Expenditure calculation

A3.21 The Final Allowed Expenditure is calculated for each relevant delivery element in accordance with the formulae in the table below as follows:

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (R£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
Baseline	$= NRO_{BLAD}$ $= R£30.0m$	$= UCR_{BLAD} - DAF_{BL} \times (UCR_{BL} - UCR_{OAD})$ $= 0.60 \text{ £/R£}$	$= R30.0m \times 0.60 \text{ £/R£}$ $= £18m$
Justified Under-Delivery	$= \text{Minimum } [0, JUS \times (NRO_{OAD} - NRO_{BLAD})]$ $= 95\% \times -R£5m$ $= -R£4.75m$	$= UCR_{BLAD} - DAF_{UJ} \times (UCR_{BLAD} - UCR_{OAD})$ $= 0.60 - 0\% \times (0.60 - 0.59)$ $= 0.60 \text{ £/R£}$	$= -R3.63m \times 0.60 \text{ £/R£}$ $= -£2.85m$

Delivery element (DE)	Value of Final Allowed Network Risk Output (NRO_{FAC}) for each delivery element (DE) (R£m)	Value of Final Allowed Unit Cost of Risk (UCR_{FAC}) for each delivery element (DE) (£/R£)	Final Allowed Expenditure (R£m) ($NRO_{FAC} \times UCR_{FAC}$)
Unjustified Under-Delivery	$= \text{Minimum } [0, (100\% - \text{JUS}) \times (NRO_{OD} - NRO_{BLAD})]$ $= 5\% \times -R£5m$ $= -R£0.25m$	$= UCR_{BLAD} - DAF_{UU} \times (URC_{BLAD} - UCR_{OD})$ $= 0.60 - 0\% \times (0.60 - 0.59)$ $= 0.60 \text{ £/R£}$	$= -R0.25m \times 0.60 \text{ £/R£}$ $= -£0.15m$
Justified	Not relevant	Not relevant	Not relevant
Over-Delivery			
Unjustified Over-Delivery	Not relevant	Not relevant	Not relevant
Total	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$NXP_{FAC} = \sum_{DE} (NRO_{FAC} \times UCR_{FAC}) + CIX_{OD}$	$= £18.0m - £2.85m - £0.15 - £0.70m$
(NXP_{FAC})	$CIX_{OD} = -0.70 \text{ in this example.}$	$CIX_{OD} = -0.70 \text{ in this example.}$	= £14.30m

A3.22 For the purposes of this example, the determined additionally incurred costs or unspent allowances associated with each project's full risk output that meet specified criteria for, and the Authority deemed should be classified as, Clearly Identifiable Over-Delivery or Clearly Identifiable Under-Delivery elements, were determined as being 50% justified.

A3.23 The licensee's Final Allowed Expenditure (NXP_{FAC}) in this example is £14.6530. As the licensee spent £14.10m in delivering its Network Risk Outputs, it has under-spent by £0.5520m. This £0.5520m will be subject to the TOTEX Incentive Mechanism (TIM).

Penalty calculation

A3.24 A penalty only applies in the case of Unjustified Under-Delivery and Unjustified Clearly identifiable Under-Delivery. In this example, the authority determined - £0.35m of final allowed expenditure to be unjustified under delivery and £0.35m to be Clearly Identifiable Unjustified Under-Delivery, which is subject to a 2.5% penalty, resulting in a penalty of £0.01m.

Example 5: Assigning Risk Sub-Categories

A3.25 The manner in which projects and interventions are assigned a risk sub-category is sector-dependant.

- Electricity Transmission: Projects are allocated to a Risk Sub-Category according to the asset category delivering the highest risk benefit.
- Gas Transmission: Interventions are allocated to a Risk Sub-Category according to the average Unit Cost of Risk Benefit they deliver.
- Gas Distribution: As there is no subdivision of BNRO and therefore only one Risk Sub-Category (network level), the terms Risk Category and Risk Sub-Category can be used interchangeably in a Gas Distribution context.

A3.26 An example for Electricity Transmission has been included below for clarity.

Assignment of Risk Sub-Categories

Project A

Asset Category	Volume	Cost	Risk Benefit
OHL Conductors	20km	£20m	R£10m
OHL Fittings	20km	£40m	R£20m
OHL Towers	40	£10m	R£5m
		Total: £70m	Total: R£35m

A3.27 For the above project, the associated Risk Sub-Category would be OHL Fittings as this is the asset category delivering the greatest Risk Benefit.

A3.28 It should be noted that the assignment of a Risk Sub-Category to a project does not affect the associated Unit Cost of Risk. The total Risk Benefit of a project is required to be used in these calculations (as above) and not the Risk Benefit delivered through the asset defining the Risk Sub-Category.

$$UCR = \frac{NXP}{NRO} = \frac{£70m \text{ (Total Project Cost)}}{R£35m \text{ (Total Risk Benefit Delivered)}} = \frac{£2}{R£}$$

Guidance NARM Handbook - DRAFT

Appendix 2—NARM Methodology parameters that are fixed for the RIIO-2 period

1.1.—The following table contains list of parameters that the network companies propose to hold fixed within their NARM methodologies for the duration of RIIO-2.

Parameters to be fixed over RIIO-2 for reporting purposes

Parameter	Parameter Description	Parameter Purpose	Common to Sector or Licensee Specific	Reference to Methodology (e.g. document, section, paragraph)	Rationale for fixing over RIIO-2	Is this parameter updated for investment planning purposes?	Units	Fixed Values *	Next proposed review and/or update.

This table has been redacted for this version of the Handbook at some licensees' request. We intend to engage with licensees to agree final version for publication in future versions of the Handbook. The final version will contain only redactions that licensees have demonstrated to be necessary and justified.

* If single fixed value then enter the value. If not a single fixed value then please explain how the values will be fixed.

Appendix 3

Appendix 4 NARM Methodology synopses

A4.1 The following are NARM methodology synopses provided from the network companies for inclusion within the NARM Handbook.

Electricity Transmission

A4.2 In April 2016, Ofgem directed the Electricity Transmission networks to modify the Network Output Measures (NOMs) methodology, to, amongst other requirements, develop the use of a network risk measure in place of the replacement volumes that made up the original RIIO-T1 agreement.

A4.3 A key feature of the direction was to establish a common currency for the assessment of risk across multiple asset categories, and, between both UK and international Transmission Owners.

A4.4 There is a common methodology document that establishes the principles of the NARM methodology and its application in the Electricity Transmission sector. In addition to this common methodology statement, there are two different methodologies, one for the Scottish TOs and one for NGET which are specified in respective Network Asset Risk Annex (NARA) documents. Due to differences in the asset base and functionality in each network, there are company specific calibration values included in a Licensee Specific Appendix (LSA). The LSAs are not publicly available as each TO's assets and operations remain confidential. With this in mind, a Calibration, Testing and Validation exercise were completed in August 2018 to validate that each TO's models performed in a comparable manner.

A4.5 The original T1 NOMs targets were modified in the Electricity Transmission Licence SpC 2M to equivalent rebased monetised risk targets in January 2021.

A4.6 As part of a wide range of assessment criteria to determine when to make asset interventions, Transmission Owners are increasingly adopting Monetised Risk into internal business processes, such as replacement prioritisation, maintenance optimisation and outage planning. This has direct benefits in terms of directing Capital and Operational expenditure; and delivering consumer value.

A4.7 For RIIO-T2, the NARM methodology [builds built](#) upon this body of work to consider the Monetised Risk Benefit, measured over the longer term, with asset interventions within the price control period. Evaluating the differences in the Long-term Risk benefit of intervention options further promotes optimal investment.

A4.8 Asset Risk is defined as the Probability of the Failure (PoF) of each asset multiplied by the Consequences of Failure (CoF). The full details of the method employed to establish PoF and CoF by each TO are described in their respective Network Asset Risk Annexes (NARA).

Gas Transmission

- A4.9 The Methodology for Network Risk Metrics (NARM) defines how National Grid Gas plc (“NGGT”) Transmission (“NGT”), in its role as holder of the Gas Transporter Licence in respect of the NTS (the “Licence”), will meet the requirements of the Special Conditions 3.1 and 9.2 of the RIIO-23 License.
- A4.10 The Methodology is outlined in the main overview document, which summarises the approaches adopted to calculate monetised risk and long-term monetised risk. The Methodology also includes several supporting documents, which detail the methods and valuations used; and a validation report which describes how we have ensured the outcomes of the applied Methodology are fit and appropriate for their intended objectives.

Probability of Failure

- A4.11 This document is aimed at stakeholders who wish to obtain a more detailed understanding of how asset failure and deterioration rates, or Probability of Failure (PoF), are calculated. All assets are modelled using Pipeline or Above Ground Installation (AGI or Site) asset risk models. A risk model describes the relationships between the failure rate (likelihood of failure per annum) and the assessed consequences of failure (number of events and monetary value of consequence, per-annum), which are then combined to calculate the annualised monetised risk of each individual asset.
- A4.12 The approach taken allows asset-level monetised risk calculations to be undertaken. However, there are key differences between how Pipelines and Sites assets have been treated in the asset risk models which underpins how the failure rate analysis was undertaken. This is explained in the document with a worked example.

Consequence of Failure

- A4.13 This document is aimed at stakeholders who wish to obtain a more detailed understanding of how the impact of asset failure, or Consequences of Failure (CoF), are calculated.
- A4.14 The consequences of failure are generally the same for both Sites and Pipelines assets. As such, the document is structured by service risk measure, rather than being split by Pipelines and Sites. Where differences in consequence calculations exist, these are noted in the relevant section.

Service Risk Framework

- A4.15 The foundation of the Methodology is the Service Risk Framework (SRF). This consists of a set of measures that in totality describes the service performance requirements of the asset base from the perspective of NGGT/NGT, its customers

and stakeholders. The modelled service risk measures, which form part of our Service Risk Framework, are summarised in the [figuretable](#) below.

Category	Service Risk Measure
Safety	Health and Safety of the General Public and Employees
	Compliance with Health and Safety Legislation
Environment	Environmental Incidents
	Compliance with Environmental Legislation and Permits
	Volume of Emissions
	Noise Pollution
Availability and Reliability	Impact on Network Constraints
	Compensation for Failure to Supply
Financial	Shrinkage
	Impact on Operating Costs
Societal and Company	Property Damage
	Transport Disruption
	Reputation

Table 7 : Service Risk Measures by Category: table summarising the key service risk measures grouped under six categories.

Category	Service Risk measure
Safety	<ul style="list-style-type: none">• Health and Safety of the General Public and Employees• Compliance with Health and Safety Legislation
Environment	<ul style="list-style-type: none">• Environmental Incidents• Compliance with Environmental Legislation and Permits• Volume of Emissions• Noise Pollution
Availability and Reliability	<ul style="list-style-type: none">• Impact on Network Constraints

<u>Category</u>	<u>Service Risk measure</u>
	<ul style="list-style-type: none"> • <u>Compensation for Failure to Supply</u>
<u>Financial</u>	<ul style="list-style-type: none"> • <u>Shrinkage</u> • <u>Impact on Operating Costs</u>
<u>Societal and Company</u>	<ul style="list-style-type: none"> • <u>Property Damage Transport Disruption- Reputation</u>

A4.16 All assets on the network either directly or indirectly contribute to the delivery of one or more of the measures within the SRF.

A4.17 The impact of an asset failure on one or more of the measures within the SRF provides a consistent method of assessing and articulating the consequence of asset failure and ultimately its associated monetised risk value. The SRF contains service valuations arising from the direct costs of an asset failure, e.g. cost of gas lost, asset replacement, and excludes secondary costs, e.g. impact on share value; legal costs etc. The Pipelines and Sites models share the same SRF to ensure that service risk measures valuations are assigned and treated consistently across the asset base.

Long Term Risk and Network Output Measures

A4.18 The purpose of this document is to describe how we have used the asset-level monetised risk valuations calculated using the Probability of Failure (PoF), Consequence of Failure (CoF) and Service Risk Framework (SRF) to set our Network Risk Output (NRO) targets. The same approach will be used to report the value delivered by investments and support cost benefit analyses (CBA) undertaken in support of plan justification for RIIO-2 close-out. Long-term Monetised Risk is defined by Ofgem as: “the Monetised Risk measured over a defined period of time greater than one year from a given start date and equal to the cumulative Single-year Monetised Risk values over the defined period”.

A4.19 We also discuss how the Long Term (Monetised) Risk Benefit (LTRB) metric and costs of delivering the LTRB outputs are used to define a further metric, the Unit Cost of (Long Term) Risk Benefit (UCR), which is used by Ofgem to assess the efficiency delivering the NARM NRO targets.

Validation Report

A4.20 The Validation Report describes:

- Which data inputs to the Methodology are important in quantifying monetised risk.
- The impact that these sensitive [inputesinputs](#) have on future monetised risk outputs reporting and on investment planning.
- How we have gained confidence to use these sensitive data inputs within the Methodology.

A4.21 It also describes how we have undertaken significant improvements to ensure that an appropriate supply and demand scenario is used and that the sensitivity of adopting alternative supply and demand scenarios is tested.

Electricity Distribution

A4.22 Not required for this issue.

Gas Distribution

Principles of the NARM Methodology

A4.23 The GD Monetised Risk (MR) methodology was developed to facilitate the assessment of the health, criticality, and risk of assets. The key principles in this assessment are:

- Asset Health is the probability that the asset fails to fulfil its intended purpose and thus gives rise to consequences for the network.
- The consequences (and therefore Criticality) can be assessed in monetary terms.
- The risk is determined from the product of the number of failures, the consequence of those failures and the likelihood of those consequences being seen and is measured as a Monetised Risk output.

A4.24 Event Tree Analysis (ETA) is a graphical technique for representing the mutually exclusive sequences of events following an initiating event (an asset failure) according to the various events that may mitigate/influence its consequences. These techniques have been followed in the development of the standard Event Trees used by the GD Monetised Risk methodology.

A4.25 This technique has been adopted due to its ability to translate probabilities of different initiating events into possible outcomes. The key benefits of this technique, are:

- that failure consequences are displayed in a diagrammatic way
- that it accounts for dependencies (problematic to models in other techniques)
- that it provides a quantitative output with relatively low uncertainty

- that the resource and capability requirements are manageable

A4.26 The core principle is that Risk is the product of Probability of Failure (PoF) of an asset and the Consequence (PoC) that such failure could lead to and the cost (monetised value) associated with those Consequences.

A4.27 The combination of these factors derives an annual Monetised Risk ().

$$\text{Asset Risk Value} = \text{PoF (Asset)} \times \text{PoC} \times \text{Cost of Consequence}$$

Where the:

$$\text{Cost of Consequence} = \text{Consequence Quantity (units)} \times \text{Unit monetary value}$$

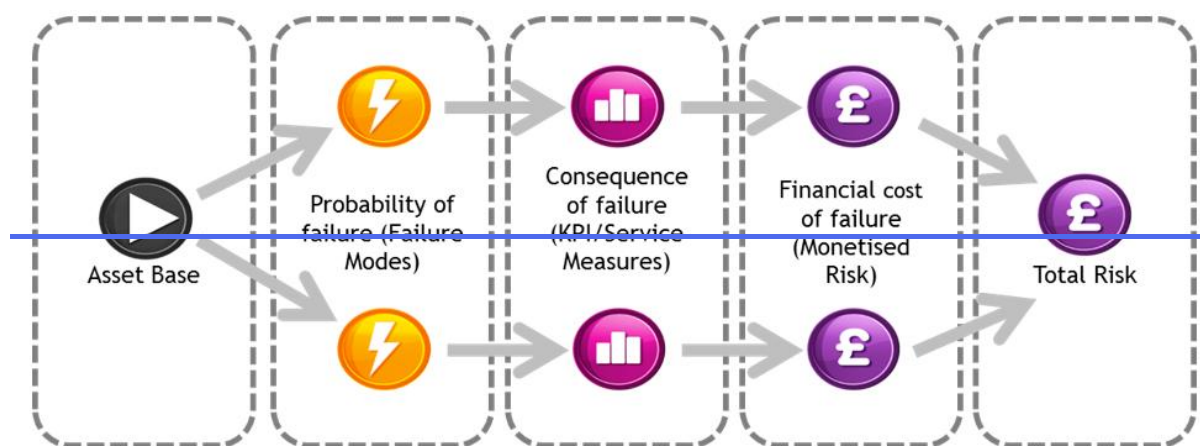


Figure 4 – Broad Monetised Risk Process

A4.28 The Asset Risk Value calculation can be utilised to quantify the risk reduction following Intervention by comparing it to a base-line value (without-Intervention). As a result of Intervention, the PoF is reduced or maintained in line with the type of investment activity whilst PoC will generally remain unchanged, with the exception of system or network design alterations. This will in turn result in a reduction in the Asset Risk Value enabling the comparison of with/without Intervention scenarios in the form of Monetised Risk.

A4.29 For each asset group that falls within the remit of GD Monetised Risk methodology, an Event Tree has been produced which models each known Failure Mode that the Asset Group could experience. This determines which of the consequence measures would be impacted by a failure of that nature. The link is made through the Event Tree showing the outcomes that can occur and the probability of each outcome.

A4.30 All Event Trees are common across the GDNs and any changes to the Event Trees are subject to a joint governance process.

A4.31 It is important to note that the GD Monetised Risk methodology does not include the cost of preventative interventions, it only captures the impact that these interventions have on the total cost of failure i.e. total risk.

Scope

A4.32 The assets that fall within the scope of the GD Monetised Risk are captured with each GDNs Network Asset Risk Workbook and are listed in the table below.

Table 8 - Assets within scope for Monetised Risk assessment

Primary Assets for Event Tree Analysis	Reporting Secondary Asset
A - Mains	Iron
A - Mains	PE
A - Mains	Steel
A - Mains	Other
B - Services	Asset Cohort Level
C- Governors	District
C- Governors	I&C
C- Governors	Service
D – LTS Pipelines	Piggable
D – LTS Pipelines	Non-Piggable
E – Offtakes & PRS	Offtake Metering System
E – Offtakes & PRS	Offtake Odourisation System
E – Offtakes & PRS	Offtake Preheating
E – Offtakes & PRS	PRS Pre-Heating
E – Offtakes & PRS	Offtake Filters
E – Offtakes & PRS	Slam Shut & Regulators
E – Offtakes & PRS	PRS Filters
E – Offtakes & PRS	PRS Slam Shut & Regulators
F - Risers	Risers

Table – Assets within scope for Monetised Risk assessment

A4.33 The interventions that apply to the asset types listed above that are within the scope of the GD Monetised Risk methodology are:

- Replace
- Refurb
- Repair; and
- Decommission.

Application

A4.34 The GD Monetised Risk methodology enables an assessment of the impact on monetised risk of both intervening or not intervening on an asset.

A4.35 The methodology was developed to provide a comparative analysis:

- Over time
- Between geographical areas; and
- Between network assets at an asset group level.

A4.36 The GD Monetised Risk methodology provides a delta monetised risk position at the end of the RIIO-GD period. It does not currently report Long-Term Monetised Risk for Gas Distribution, this means that the NARMs metric for GD is different to the other sectors. Ofgem have an objective for NARMs to capture Long-Term Monetised Risk, however as NARMs (through its predecessor NOMs) has been validated as a retrospective reporting tool for the short-term in GD, this has not been possible. Consequently, the main change in the NOMS to the NARMs methodology is that at Ofgem's request, interventions in GD2 will be applied at the end of the period regardless of when the physical intervention was undertaken.

Data

A4.37 Data sources to populate the risk map are dependent on data available and its statistical validity. They are classified as follows:

- Company-specific data (including analysed data) from a known and reliable source.
- Pooled data (using best available source across all participating companies, with appropriate extrapolation to individual companies).
- Previous studies, industry-standard or default values. Data obtained from relevant industry studies or published data sets (e.g. cost of carbon; value of a life; data from RRP tables).
- No data source exists. Data is estimated or expert judgement used or derived through elicitation processes.

Model and Methodology Development

A4.38 The Monetised Risk Models for Gas Distribution were developed by the GDNs in partnership with Asset Risk experts, ICS Consulting and engineering experts, DNVGL. We also called in support of other experts in their fields, namely PIE for pipelines modelling and SEAMS for deterioration modelling. This was an 18-month project with monthly updates to, and feedback from Ofgem.

A4.39 The GD Monetised Risk framework was developed to support Ofgem's NOMs (and later NARMs) policy and its implementation has been in development between Ofgem and the Licensees for a number of years and has evolved and matured during this time. Due to the differing stages of industry practice and timings of the price controls for the network sectors, NOMs has been set out in different ways in the sectoral licences. For the Gas Distribution sector, the licence specifies Network Outputs relating to the position at the end of the price control period with and without interventions. These are specified in the Network Asset Risk Workbook and are related to achieving a target level of risk mitigation. This change in risk delta, is confined to investment in certain asset categories. Mechanisms outside of NOMs will set minimum investment levels for some assets, such as for the gas mains replacement programme.

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